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OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE
Overview & Scrutiny Committee
Agenda

Date	Thursday 9 January 2020
Time	6.00 pm
Venue	Lees Suite, Civic Centre, Oldham, West Street, Oldham, OL1 1NL
Notes	1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Mark Hardman at least 24 hours in advance of the meeting.

2. CONTACT OFFICER for this agenda is Mark Hardman Tel. 0161 770 5151 or email Constitutional.Services@oldham.gov.uk

3. PUBLIC QUESTIONS - Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Monday, 6 January 2020.

4. FILMING - The Council, members of the public and the press may record / film / photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

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MEMBERSHIP OF THE OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE
Councillors Ahmad (Chair), Phythian, Stretton, Williamson, Byrne, Haque, Hulme and J Larkin

Item No

1 Apologies For Absence

2 Urgent Business

Urgent business, if any, introduced by the Chair

3 Declarations of Interest

To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

5 Minutes of the last meeting (Pages 1 - 4)

The Minutes of the meeting of the Overview and Scrutiny Performance and Value For Money Select Committee held on 7th November 2019 are attached for approval.

6 Minutes of the Overview and Scrutiny Board (Pages 5 - 16)

The minutes of the meeting of the Overview and Scrutiny Board held on 22nd October 2019 are attached for noting.

7 Greater Manchester Combined Authority Housing, Planning and Environment Overview and Scrutiny Committee (Pages 17 - 26)

The minutes of the meeting of the Greater Manchester Combined Authority Housing, Planning and Environment Overview and Scrutiny Committee held on 14th November 2019 are attached for noting.

8 Waste Management Position Statement, including Recycling (Pages 27 - 36)

9 Review of Financial Performance - Quarter 2: Revenue Monitor and Capital Investment Programme 2019/20 (Pages 37 - 72)

10 Oldham Cares Section 75 Pooled Budget Month 6 Position (Pages 73 - 80)

11 Medium Term Property Strategy (Pages 81 - 90)

12 Housing Strategy - Update (Pages 91 - 104)

The Oldham Housing Strategy 2019 Delivery Plan is provided for the Select Committee's consideration and scrutiny.

13 Key Decision Notice (Pages 105 - 124)

To consider the most recent published Key Decision Notice.

14 Work Programme (Pages 125 - 132)

To receive the updated Select Committee Work Programme.

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OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE
07/11/2019 at 6.00 pm

Oldham Council

Present: Councillor Ahmad (Chair)
Councillors Phythian, Stretton, Williamson, Byrne, Haque and Hulme

Also in Attendance:

Mark Stenson	Head of Corporate Governance
Mark Hardman	Constitutional Services
Craig Dale (item 12)	Head of Operational Services
Mark Husdan (item 12)	Waste Management Services, Environmental Services
Roger Frith (item 12)	Head of Regeneration and Development

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence.

2 **URGENT BUSINESS**

There were no items of urgent business.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **MINUTES OF THE LAST MEETING**

RESOLVED – that the minutes of the meeting of the Overview and Scrutiny Performance and Value for Money Select Committee held on 3rd October 2019 be approved as a correct record.

5 **PUBLIC QUESTION TIME**

There were no public questions received.

6 **OVERVIEW AND SCRUTINY BOARD**

RESOLVED that the minutes of the meeting of the Overview and Scrutiny Board held on 10th September 2019 be noted.

7 **GREATER MANCHESTER COMBINED AUTHORITY CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the meeting of the Greater Manchester Combined Authority Corporate Issues and Reform Overview and Scrutiny Committee held on 17th September 2019 be noted.

8 **GREATER MANCHESTER COMBINED AUTHORITY ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the meeting of the Greater Manchester Combined Authority Economy, Business Growth and Skills Overview and Scrutiny Committee held on 13th September 2019 be noted.

9 **KEY DECISION DOCUMENT**

The Select Committee gave consideration to the Key Decision Document which had been published on 18th October 2019.

RESOLVED that the Key Decision Document be noted.

10 **WORK PROGRAMME**

The Select Committee gave consideration to the Overview and Scrutiny Performance and Value for Money Select Committee Work Programme for 2019/20. It was noted that the meeting of the select Committee indicated for 12th December 2019 would now be held on Thursday, 9th January 2020.

RESOLVED that the Overview and Scrutiny Performance and Value for Money Select Committee Work Programme for 2019/20 be noted.

11 **EXCLUSION OF PRESS AND PUBLIC**

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

12 **LEVY ALLOCATION METHODOLOGY AGREEMENT**

The Select Committee received an update on the Levy Allocation Methodology Agreement (LAMA), a proposed 6-year agreement between the nine District Authorities that were subject to the Combined Authority waste disposal arrangements. The objective of the LAMA was to fairly allocate fixed and variable disposal costs through the levy. A review of the current methodology, the Inter Authority Agreement (IAA), had been considered appropriate following a recent procurement exercise to deliver waste disposal.

Members gave particular consideration to the proposed apportionment of costs and related reasonings, the cost implications of delivering more or less than the estimated amount of waste to the contractor, and issues related to recycling.

RESOLVED that -

1. the report be noted;
2. the proposed Levy Allocation Methodology Agreement (LAMA) be recommended to the Cabinet as the new agreement the nine District Authorities and the Greater Manchester Combined Authority.

13 **REGENERATION PROGRAMME**

The Select Committee gave consideration to a presentation from the Head of Regeneration and Development providing an update on the progress of a number of projects within the Council's Regeneration Programme.

Members of the Committee asked for and received clarification and further information on various aspects of the schemes and activities reported within the presentation.

RESOLVED - that the update on the Council's Regeneration Programme be noted.

The meeting started at 6.00pm and ended at 7.01pm

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OVERVIEW AND SCRUTINY BOARD
22/10/2019 at 6.00 pm

Oldham Council

Present: Councillor McLaren (Chair)
Councillors Taylor, Toor, Harkness, Jacques, Price and Surjan

Independent Members: Rev. Jean Hurlston

Also in Attendance:

Lori Hughes	Constitutional Services
Neil Consterdine	Assistant Director - Youth, Leisure and Communities
Lorraine Kenny	Community Safety Manager
Caroline Lee	Head of Revenues, Benefits and Business Support
Vicky Sugars	Strategy, Partnerships Reform and Policy Manager
Shirley Woods-Gallagher	Assistant Director of Education (SEND)
Samah Khalil	Youth Mayor / Youth Council

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Curley.

2 **DECLARATIONS OF INTEREST**

Councillor Surjan declared a pecuniary interest at Item 13 by virtue of her employment. Councillor Surjan left the meeting during this item and did not take part in the discussion or vote thereon.

3 **URGENT BUSINESS**

There were no items of urgent business received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the Overview and Scrutiny Board held on 10th September 2019 be approved as a correct record.

6 **MINUTES OF THE PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE**

RESOLVED that the minutes of the Performance and Value for Money Select Committee meeting held on 22nd August 2019 be noted.

7 **MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee meetings held on 16th July 2019 and 17th September 2019 be noted.

8 **MINUTES OF THE GREATER MANCHESTER COMBINED**

AUTHORITY (GMCA) HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE

RESOLVED that the minutes of the GMCA Housing, Planning and Environment Overview and Scrutiny Committee meeting held on 11th July 2019 be noted.

9 **MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE**

RESOLVED that the minutes of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee meetings held on 12th July 2019 and 13th September 2019 be noted.

10 **YOUTH COUNCIL MOTION: KNIFE CRIME**

The Board gave consideration to the Youth Council Motion on the topic of Knife Crime which was agreed at Council on 10th July 2019. The Council was asked to carry out an overview and scrutiny of the current youth offer across Oldham to ensure there was a broad range of high-quality activities available to all young people that were accessible regarding of where they lived.

The Chair had met representatives of the Youth Council and the Youth Service to discuss the motion. Representatives of the Youth Council were invited to the meeting to discuss the information as contained in the report.

Members were informed of the 'Make Your Mark' vote taken by young people and Knife Crime had been raised as the largest concern.

Members were informed of the further investment made by the Council to bolster the youth offer over the next two years, which was partly Council funded and also through the Community Safety and Cohesion Partnership with funding from Greater Manchester. Based on conversations with young people and elected members the lack of youth workers in districts was evident. Members were informed that the investment would deliver 8 youth worker posts across the borough.

Members were informed that serious violence was a key issue and it was expected that there would be a new statutory duty under the new Serious Violence Bill. Members were informed of approaches to prevent young people from getting involved in crime through public health. Key elements included workforce development and training and capacity building in communities including attainment of Level 1 and 2 in Youth Work.

The Youth Council informed that they had visited Glasgow which had experienced success in tackling crime, the awareness raising campaign in schools and the Youth Council with the Youth Services would be delivering a Youth Summit around knife crime and other issues. Members were informed of the 'Building Blocks' around staff and workforce development, developing a consistent mainstream offer for young people

across all Oldham's districts, understand future funding opportunities to sustain a youth work offer, understand what mapping showed, member engagement and future Government policy and guidance.

Members asked about the recruitment of staff. Members were informed that the Council processes would be followed. The Level 2 post had been filled through an internal promotion. The other posts were currently advertised. Members sought and received information about the flexibility of the qualification.

Members commented and expressed their thanks on the successful work over the summer. Members asked when the new law would be out and if members of the community would undertake youth worker qualifications. Members were informed that community organisations existed and that some had already expressed interest in the training. With regard to the law, no date could be provided. When it did a briefing paper would be provided.

Members sought clarification on the age range and the position of Oldham within Greater Manchester with regard to the perception of violence. Members were informed that Oldham was not different from any other borough in Greater Manchester. Members were informed of work in schools. There had been some high-profile incidents but there had been activity in taking action against individuals and premises. The work related to the 'Ask for Angela' scheme and Street Angels was also referenced. For the purpose of the strategy the age was up to 25.

Members asked about the current youth offer and the offer overall in districts. Members were informed that all the youth offer would need to be identified and mapped which would take time. This would be completed through conversations with members, organisations, community groups and schools. This would also be connected into the mainstream offer who provided intelligence and helped in the identification of any targeted approach.

Members expressed concerns for those young people who were carers and asked that they be included in any youth service offer and activities available to them outside school hours. Officers agreed to look at this. Members were informed that Positive Steps had a link with the Carers Forum.

Members commented on the number of strategies and the extent to which they were operated and coordinated. Members were informed that a key part was to develop a strategic alliance of providers which was part of the mapping exercise to identify gaps.

Members noted the work being undertaken on the Youth Offer, the mapping of activities being undertaken and that this be reviewed as a part of a workshop and the sustainability of the offer.

RESOLVED that:

1. The report on Youth Violence and the Oldham Youth Offer and the information provided at the meeting be noted.
2. An update on the Oldham Youth Offer be received by the Overview and Scrutiny Board in 12 months time.
3. A workshop be organised to discuss the mapping exercise following the Youth Summit in February 2020.

11 **SEND STRATEGY**

The Board gave consideration to a report which provided information on the development and key highlights of Oldham's new Special Education Needs and Disabilities (SEND) Strategy.

The Board were informed that following the inspection in October 2017, the SEND Partnership had co-produced a new SEND Strategy for Oldham. The partnership were being driven to deliver significant improvement in the services offered to make a real difference to the lives of Oldham's children and young people. Ofsted and the CQC had revisited Oldham in October 2019 to review progress.

The SEND Strategy was in the final process of sense testing. The SEND Oldham Partnership had held a consultation and engagement session and a series of stakeholder events which had helped shape both the draft SEND Oldham Strategy and Development Plan (2019-22). The strategy and plan, which had been co-produced with the local SEND Partnership, were out for final consultation.

Oldham's ambition was 'to be a place where children and young people thrive'. The key outcomes of the strategy had shaped and directed the Development Plan which focused on the following key priorities for improvement:

- Every child and young person is a confident communicator
- Every learning setting is inclusive
- Every young person is ready for adulthood
- Every child and young person is a part of their community.

Qualitative data and intelligence had been derived from the new SEND Joint Strategic Needs Assessment (JSNA) to inform the strategy. Intelligence was gathered with a number of groups and took 12 months to ensure that all views had been considered.

The members were informed of the considered approach undertaken following the Ofsted/CQC inspection and the long consultation process.

Members were informed of Education, Health and Care (EHC) plans, behaviour policies, assisted technology and preparing children and young people for adulthood. Members were

informed that the document had been shared with all primary and secondary headteachers. Members were also informed that the authority had not yet received the letter from Ofsted/CQC regarding the recent visit.

Members referred to funding in schools and overspends. Members referred to the very good provision at Hollinwood and asked about provision for students with autism. Members were informed that regarding funding, a letter had been submitted as part of the comprehensive spending review on underfunding in Greater Manchester. Officers had created a report on budget pressures on the in-borough provision, the pressures of parental preference, early intervention in early years and bringing more resources into mainstream schools.

Members raised the issue of exclusions and students with Attention Deficit Hyperactivity Disorder (ADHD). Members were informed of the Joint Needs Assessment and work with public health. The Oldham Family Connect project had been established which triaged cases.

Members asked about links with the voluntary and community sector and stories to be shared from students who had aspired and achieved progress and utilised those successful students as mentors. Members were informed that the voluntary and community sector was being developed to maximise potential and were factored into the development plan. In response to the aspiration query, members were informed of meaningful tools for young people, the use of social media and celebration of diversity.

Members commented on schools breaking the law with regard to exclusions for those with SEN and asked if guidelines had been produced. Members were informed that teachers had been reminded and this would be addressed in the development plan.

Members asked about those students who were home-educated and safeguarding issues as parents could refuse to let officers see the student. Members were informed that annual reviews had been completed on those who were home educated and that numbers were low.

Members asked how many education psychologists were currently employed by the Council. The exact number was not known at the meeting but a structure chart would be sent to members. Members were informed that the service was operated under a service-level agreement with schools. Academies could have separate arrangements.

Members endorsed the SEND Strategy. Members commented that the CQC may have comments which may impact on the strategy. Members requested to receive information related to the recent Ofsted / CQC visit but were informed that this had not yet been received. It was agreed that the Chair would meet with officers when the letter had been received, agree what could be

circulated to members and consider when to report back to the Board.

RESOLVED that:

1. The mission and outcomes of the SEND Strategy be endorsed and the approach used be applied to other strategies being developed in Oldham.
2. Information related to the structure of Education Psychologists be sent to Board Members.
3. The Chair of the Overview and Scrutiny Board meet with the Assistant Director, SEND following receipt of the letter from Ofsted / CQC.

12 **LOCAL GOVERNMENT OMBUDSMAN ANNUAL REVIEW**

The Board gave consideration to an update on the Council's performance related to enquiries received from the Local Government and Social Care Ombudsman.

The Council dealt with complaints about services provided according to the requirement of legislation as outlined in the report. These complaint procedures had the Ombudsman as the last stage in the process. The Ombudsman's Role was to enquire into cases where the Council and the complainant did not agree after the Local Authority's complaints procedure had been exhausted and the complainant wanted the case to be reviewed.

The report highlighted the number of case reviews undertaken at national level in 2018/19. In addition to the Annual Review of Complaints, the LGO also wrote to each Local Authority's Chief Executive every year to set out the Council's annual performance on complaints. The LGO was clear that the number of complaints taken in isolation was not necessarily an indicator of the Local Authority's performance.

The report outlined the regional perspective across Greater Manchester. In 2018/19 the Council had 80 cases reviewed by the LGO of which only 17.5% were investigated and 12.5% upheld. The Council's overall aim was to reduced the percentage of cases that were upheld by the LGO and to learn and improve services as a result of those upheld decisions. The low number of cases reviewed by the LGO, and ultimately investigated, suggested that the Council was willing to take responsibility when things went wrong and work with residents to resolve the issue appropriately.

The Council was undertaking a root and branch review of the Complaints Service. This included the consideration of an option for integration of Health and Social Care Complaints, reviewing all policies and procedures, improving timescales for resolution and place a stronger emphasis on service development and improvement following complaints.

Members queried how the figures compared to the previous year. Information would be circulated separately.

Members asked if there was any pattern in the areas of complaint. Members were informed that complaints related to social care could be complex and include liaison with partners where others could be quick. The Ombudsman was keen to investigate cases across the board to look toward positive outcomes. The Council agreed with this approach and were doing the same thing. There was a good relationship with services.

Members sought and received clarification that the root and branch review should be completed by April 2020. Integration of health and social care complaints would be given consideration. The database would be reviewed as well as policy and procedures.

The next annual review letter would be received at the same time next year. Members requested an update in 12 months time and that the report also provide the outcome of the review. The report would also include information on compliments to provide a balanced overview.

RESOLVED that:

1. The Local Government Ombudsman Annual Review for 2018/19 be noted.
2. Information related to the figures from the previous year be circulated to Overview and Scrutiny Board members.
3. An update be received in 12 months-time and included information related to the outcome of the review.

13 **PLACE BASED INTEGRATION**

The Board gave consideration to a report which provided an update on Place Based Integration. Place Based Integration was about teams in public services, working in an integrated way, out in communities to better meet the needs of people and communities. Oldham had championed placed based integration which included Community Health and Adult Social Care Integrated Multi-Disciplinary Teams (IMDTs) (Community Providers) were operating in the borough, there were placed based sites at ward level or below in Holts, Lees, Westwood, North Chadderton and Hollinwood. There were other emerging placed-based models such as Oldham Family Connect. Placed Based Integration was not as joined up to the scale required. The report set out how Oldham could move towards a model of integrated public services delivery on five common footprints covering populations of 30 – 55,000.

Learning, either locally, Greater Manchester or nationally had shown the necessity to take a different approach to building cooperative services, thriving communities and an inclusive economy. Previous approaches had been focused on specific organisations, issues or funding. Place-working was not new to Oldham and in the past few years new forms of multi-agency integration had been taking shape. These included Community Health and Social Care, focus place-based teams, long-established district working model, early help service with

placed-based elements, focussed care model in Fitton Hill and Hollinwood, and an emerging children's operating model based on the Oldham Family model.

Placed based integration relied on a twin track approach to people, place and prevention. The first track was to identify and work with those individuals and families who were not coping but did meet the necessary threshold for specialist services. To proactively prevent future need, early intervention and prevention would need to be tracked in identifying and working with those at risk. People were also influenced by where they lived.

It was envisaged that relevant services from health and social care, children's, housing, policing, districts and environment would be in scope for place-based integration. It would not include all services, but those that were best deployed. It would need to be understood how the wider system would be integrated alongside Oldham Cares. These have been packaged in to themes as follows:

a. The Oldham Family Connect Model (children's, schools and early years)
b. Neighbourhood and Place based services (neighbourhood policing, district teams, housing, community safety, environment, fire, probation, etc.)
c. Inclusive Economy
d. Thriving Communities

Integration was dependent on many enablers as follows:

- Geographical alignment
- Single leadership and accountability
- One co-operative workforce
- Systems, tools and enablers
- Pooled, aligned and in view budgets and commissioning.

This was an ambitious and long-term programme and some clear next steps were required over the next three months.

Members were reminded of the financial challenges across the public sector and that placed based reform had evolved from the Troubled Families Programme. Sound foundations were in place but a whole system model to work in an integrated way was being developed from placed based working. The model outlined six footprints for public services with not just health and social care but also policing, housing, mental health, environment, interaction with community groups and schools. Resources would be aligned as much as possible but particular communities may needed to be focussed upon.

Members commented on interaction and trust being developed. Colocation was not integration and some services were easier with alignment. It was recognised that integration would be a long journey with phasing.

Members recommended more discussion between members, district teams and placed based teams to share information. Members expressed frustration with repeated problems and blockages and provided an example related to private rented accommodation.

Members commented that they had not had the opportunity to understand the detail and issues raised through placed based integration, district model and impacts on the future and that districts will not have the same issues. Members were informed that the first step was geographical alignment. Members suggested and agreed a separate session to discuss Placed Based Integration.

RESOLVED that:

1. The report on Placed Based Integration and the information provided at the meeting be noted.
2. A separate session on Placed Based Integration be organised for January 2020.

NOTE: Councillor Surjan declared a pecuniary interest in this item. Councillor Surjan left the meeting and did not take part in the discussion or vote thereon.

14 **COUNCIL MOTIONS**

1. The Board gave consideration to a motion which had been referred from the Council meeting held on 11th September 2019.

   "Ban on Fast Food and Energy Drinks Advertising

   'Council notes that:
   - Fast food contains high level of fats, salt and sugar and energy drinks often contain high levels of caffeine and sugar.
   - Excessive consumption of these products contributes to obesity, tooth decay, diabetes, gastro-intestinal problems, sleep deprivation and hyperactivity.
   - The Royal College of Paediatrics and Child Health predicts half of all children in the UK will be overweight or obese by 2020.
   - The Mayor of London banned all fast food advertising on publically-controlled advertising spaces across London's entire transport network.
   - Sustain and Foodwatch recently published a report 'Taking Down Junk Food Adverts' which recommends that local authorities regulate adverts on public telephone boxes and that the Advertising Standards Authority should be able to regulate advertising outside nurseries, children's centres, parks, family attractions and leisure centres.

   As a local authority with a statutory responsibility for public health, Council believes that it should do all that is

possible to discourage the consumption of fast food and energy drinks.
Council therefore resolves to:

- Ask the Chief Executive to write to the Chief Executive of Transport for Greater Manchester asking TFGM to impose a ban on the advertising of fast food and energy drinks on publicly owned poster sites etc across the Greater Manchester transport network.
- Ensure that fast food or energy are not advertised on any hoarding or within any building owned by this Council including large advertisements on bus stops.
- Ensure that such products are not sold to children or young people on any of our premises.
- Ask our NHS, social housing, voluntary and private sector partners, including the Mayor of Greater Manchester, to make a similar undertaking.
- Ask the Chief Executive to write to the relevant minister requesting the recommendations of the 'Taking Down Junk Food Adverts' report be adopted as government policy as soon as possible; copying in our local members of Parliament to seek their support.'

It was recommended to the Overview and Scrutiny Board that the motion be referred to the Health Scrutiny Committee.

2. Tackling Speeding

The Board gave consideration to an update on the 'Tackling Speeding' motion which had been referred to the Board by Full Council. A workshop had been held on 24 September 2019. The workshop discussed the areas for further exploration in the motion with representatives from Highways.

RESOLVED that:

1. The motion related to 'Ban on Fast Food and Energy Drinks Advertising' be referred to the Health Scrutiny Committee.
2. The areas for further exploration as outlined in the report related to the 'Tackling Speeding' motion be agreed.

15 **GENERAL EXCEPTIONS AND URGENT DECISIONS**

The Board gave consideration to a report advising of a decision related to 'Targeted Youth Services – Options from April 2020' which had been authorised under Rule 16 (General Exceptions) of the Council's Constitution.

RESOLVED that the report and authorisation granted under Rule 16 (General Exception) be noted.

16 **OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME**

The Board gave consideration to the latest Overview and Scrutiny Board Work Programme.

Members were provided with the update on the Getting to Good Children's Improvement Programme as requested at the previous meeting. This included an update on vacancy and turnover figures, Children in Need, and out of borough placements.

Members were also provided with an update on the Task and Finish Group related to Extending the Cooperative Approach to the use of Council Asset Policy. Members were informed of a recent visit by elected members to Wigan Council. Members had agreed to the establishment of the Task and Finish Group. A meeting would now be arranged.

Members were informed that the Corporate Plan would be added to the January meeting on the Work Programme.

RESOLVED that:

1. The Overview and Scrutiny Board Work Programme be noted.
2. The update related to the Getting to Good Children's Improvement Programme Update be noted.
3. The update on the Task and Finish Group related to the Council Asset Policy be noted.
4. The addition of the Corporate Plan to the Work Programme be noted.

17 **KEY DECISION DOCUMENT**

The Board gave consideration to the latest published Key Decision Document.

RESOLVED that the Key Decision Document be noted.

18 **DATE AND TIME OF NEXT MEETING**

RESOLVED that the date and time of the next meeting to be held on Tuesday, 26th November 2019 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 8.01 pm

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MINUTES OF THE MEETING OF THE HOUSING PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE HELD THURSDAY, 14TH NOVEMBER, 2019 AT GMCA - GMCA BOARDROOM

PRESENT:

Councillor John Walsh (Chair)	Bolton
Councillor Dorothy Gunther	Bury
Councillor Mandie Shilton Godwin	Manchester
Councillor Barbara Brownridge	Oldham
Councillor Linda Robinson	Rochdale
Councillor Janet Mobbs	Stockport
Councillor Mike Glover	Tameside
Councillor Kevin Procter	Trafford
Councillor Amy Whyte	Trafford
Councillor Fred Walker	Wigan
Councillor Sharmina August	Salford

OFFICERS IN ATTENDANCE:

Andy Burnham	GMCA
Kevin Lee	GMCA
Sarah Mellor	GMCA
Anne Morgan	GMCA
Steve Fyfe	GMCA
Molly Bishop	GMCA
Joanne Heron	GMCA
Julie Connor	GMCA
Matt Berry	GMCA
Frank Tudor	TfGM
Simon Warburton	TfGM

HPE/171/19 APOLOGIES

Apologies for absence were received from Councillor Liam Billington and Councillor Martin Hayes.

HPE/172/19 CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED/-

To note there were no announcements.

HPE/173/19 DECLARATIONS OF INTEREST

RESOLVED/-

To note there were no declarations received.

HPE/174/19 MINUTES OF THE LAST MEETING HELD 11 JULY 2019

Following the Local Concessionary Travel Charge item (M167/HPE) being discussed at this Committee in July, where Member's did not support the current proposal, a Member requested an update following its approval at the Combined Authority meeting on 26th July 2019.

The Mayor clarified to Members that the concerns raised at this Committee had been considered and noted prior to the decision being taken to adopt the proposal at the Combined Authority meeting. The rationale for signing off the proposal was given that a £10 administration charge was in place for all of the other concessionary schemes in GM for other age generations such as Our Pass, IGO and the Women's Concessionary Travel Pass, and to not incorporate it would create an equality/equal treatment issue. It was also felt that the charge was proportionate, and that to delay the decision would impact upon its implementation.

It was reaffirmed that the concessionary charge only relates to the Metrolink and train travel, with bus unaffected and free for all older people of state pension age and over.

It was clarified that in terms of comparison of this pass to the other concessionary travel offers, whilst the older persons pass does have a time restriction (not valid before 09:30), it encompasses more options such as tram and train, whilst the other options were only bus.

It was clarified to Members that using the Concessionary pass to tap in and out will not result in a charge, but doing so will assist TfGM to monitor footfall and for planning purposes.

RESOLVED/-

That the Minutes of 11th July be agreed as an accurate record.

HPE/175/19 GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN AND PERFORMANCE UPDATE

Andy Burnham provided Members with the latest six monthly update of the Greater Manchester Strategy (GMS) implementation plan and performance dashboards.

The Mayor thanked Members of the committee for their continued engagement with the scrutiny process, with this level of debate valued as being an essential component in developing the right policies in GM.

The presentation delivered to Members was noted as having previously been delivered to the GM Reform Board, and had a focus on providing an update on delivery, specifically change delivered to the residents of the 10 GM boroughs.

The update detailed improvement in school readiness, with positive improvements in outcomes for disadvantaged children and for pupils eligible for free school meals having improved consistently since 2015.

In terms of mental health in children and young people, rates of patients with a diagnosable mental health condition receiving treatment were noted as being ahead of national targets and ambitions. It was highlighted that in December 2018, Greater Manchester became the first area in the country to start collating and publicly publishing waiting time data for children and young people's mental health services. It was also fed back that in terms of general population health, levels of exercise in GM were increasing with 73.3% adults being active for at least 30 minutes a week.

The Mayoral Development Corporation was highlighted as showing the potential to deliver sustainable development and regeneration and represents a piece of genuine progress. The Our Pass initiative was noted as being taken up by 35,000 young people making 2 million journeys, both being examples of how devolution was delivering change.

In terms of providing an update on the Greater Manchester Spatial Framework (GMSF), officers clarified that due to not having regulations in place as a result of them not being agreed by Central Government, the next round of statutory consultation will not be until summer 2020. It was intended that there will be an informal response to the consultation in early 2020 to show ongoing process.

Members requested an update in relation to Clean Air targets in the 5 year strategy, particularly in the wake of the climate emergency being declared and numbers of car users stated as not reducing significantly.

The Mayor highlighted the legal obligation to tackle clean air with local councils liable to achieve air quality targets. It was noted that TfGM conducted air quality analysis in all 10 GM boroughs which revealed a number of pockets across the City Region which fell short of legal limits. Tackling this problem GM wide was thought to be the right approach to avoid displacing the problem and successfully managing levels of traffic across GM.

It was stated that that the Mayor and TfGM were conscious of the potential impact of managing the costs of transition on commercial taxis and van drivers and also HGV and bus operators, which may require financial assistance to upgrade. The Mayor stated that there should be no impact to jobs and businesses as GM seeks to improve clean air. It was highlighted that GM did not want to include vans in the initial charges as current technology and the market did not currently make this viable for vehicle upgrade which would heavily impact on businesses.

Members were updated that the previous Prime Minister's Government response to GM's request for £350 million for Clean Air transition, would only support the funding of cameras and not support packages for vehicle transition. It was noted that engagement on this subject had improved with the current Government, however this was now on hiatus in the run up to the General Election. Leaders have subsequently felt that consultation on a proposal for a

Clean Air Zone in January 2020 can't be achieved, as a clear offer to affected companies and drivers cannot be finalised without proposals coming back from Government.

The Mayor commented that for the climate agenda to be successfully addressed, there will need to be a financial incentive with cost savings to makes changes. The point was made that without this, there was a risk that adopting change will be divisive between those that can afford to upgrade and those that can't.

Members highlighted that in light of the positive progress update figures presented, there was a disparity between the GM districts with some outperforming others and some averages being lifted by a small number of districts. These issues were linked to examples in some boroughs where it was expensive to redevelop brownfield land, with property values not viable enough without Government subsidy. The complexities of developments were highlighted particularly in relation to brownfield sites. Concern was also expressed in terms of the potential time taken for town centre residential developments in the smaller districts to become as desirable and popular as city centre developments. Members expressed concern over maintaining quality of developments and thought that coordination at a GM level was required in order to not increase any existing divides between the districts.

It was clarified that pushing economic activity north of GM was what the GMSF in its current draft form was attempting to achieve with the Northern Gateway. The challenge of having the Housing Deal withdrawn due to Greater Manchester requesting a drop in figure from the 2016 consultation from 227,000 to 201,000 resulting in a loss of £50 million funding was highlighted. It was stated that allocation of land remediation funding had gone to areas of highest value of housing, and that this trend had been mapped which revealed that the vast majority of northern areas were not eligible.

The Mayor expressed opportunism in town centre developments throughout GM, with a revival of modern attractive developments on good transport links. Adopting age friendly living rather than the care home model was noted as being an important shift.

RESOLVED:-

- That the updated GMS Implementation Plan and Performance Dashboard be noted and that the comments of the Committee be taken into account.
- That the overall progress towards the achievement of the GMS 2020 ambitions and targets be noted.

HPE/176/19 TOWN CENTRE STRATEGY - MAYORAL DEVELOPMENT CORPORATION

The Mayor provided an update to Members on the Town Centre Challenge initiative.

Members were updated that the Stockport MDC had now been formally constituted with the Mayor acting as Chair for the initial meetings. It was noted that he will eventually pass this role on to an independent Chair. A masterplan for development of Town Centre West was noted as being completed and it was felt that this had already had a significant impact in gathering national attention. It was highlighted that Stockport was the first MDC focused on a town centre regeneration area. Members were informed that there was a healthy pipeline of support for Stockport to achieve its goal of 3500 new homes which will largely be high-density

and affordable. It was stated that Stockport Town Centre will be massively remodelled to accommodate age friendly properties, and will also be zero carbon with a redesigned transport interchange and integrated walking and cycling infrastructure. The Mayor highlighted that other districts care very welcome to adopt the MDC.

Members enquired how funding streams and regeneration were envisaged to work for smaller boroughs in Greater Manchester. It was updated that Town Centre Challenge progress reports were available for all towns, with all moving forward. The Mayor was confident this was the right approach and that demonstrating delivery in town centres can relieve pressure on greenbelt.

Members wanted to ensure that any quantum growth in town centres was able to offset greenbelt risks through the GMSF. The importance of having a secure robust 5 year delivery plan for housing was highlighted. The Stockport pipeline plan was noted as being helpful and adding credibility to the 5 year delivery plan.

Member were updated that Government have today published 2019/20 housing build figures with GM having a net of 11,500 which was the highest second highest ever trend in the City Region.

In terms of monitoring land supply at a GM level, Members were reassured that the 10 Districts were coming together to monitor this information. It was highlighted that this keeps visibility of aspects such as available land and land imminently coming forward, planning permission status and also incorporates the Town Centre Challenge.

Members highlighted the importance of engaging with a cross section of stakeholders over the changes implemented as part of the MDC, such as SMEs to make sure they were not displaced and were supported through change. The Mayor highlighted that if used correctly, the MDC can be a great vehicle for redevelopment. It was stated that the cross party representation and remediation mechanisms and public engagement mechanisms need to function correctly so that all small businesses and stakeholders can have a voice to feedback issues. The intention by Stockport was to build an all generation neighbourhood with infrastructure to benefit all.

In terms of land supply, the Mayor felt that there needs to be a shift in thinking to accept that town centres need to be fundamentally different from the last century with a move away from focusing solely on employment and retail developments.

ACTION: Members to receive a copy of the Mayor's update on the Town Centre Strategy and receive further monitoring reports as appropriate.

RESOLVED/-

That Members note and comment on the report and request further updates as appropriate.

HPE/177/19 A BED EVERY NIGHT / HOUSING FIRST PROGRESS UPDATE

The Mayor provided Members with an update on the current work and progress made on ending the need for rough sleeping in Greater Manchester.

It was feedback to Members that official figures of rough sleepers in GM for November 2018 were 241 with November 2019 official figures due out later this month. It was highlighted that counts carried out by the GM Districts for September gave a figure of 195. It was noted that confirmation of these figures by Government counts will represent a second consecutive year of numbers falling following a period of significant rise. Bed Every Night was credited with this change in trend, with 358 individuals currently using this facility. It was also stated that around one third of those using the facility move on to a better more permanent accommodation.

Members were updated that following additional support from NHS funding and from the Ministry of Justice and Community Rehabilitation Company, Bed Every Night will move up to phase 2, increasing capacity to 401 spaces. This represents GM being much better prepared for this winter. It was highlighted that the NHS were working to provide more support within shelters such as mental health provision. For phase 2 of Bed Every Night, there was an aspiration to also improve the quality of support provided with more provisions such as for women only, couples and dogs.

The Mayor reiterated his stance that it shouldn't be allowed that people can be left to sleep on the streets with no provision available to them. The Bed Every Night scheme was stated as being a proven better use of public money rather than seeing consequence overtake planning in GM. It was highlighted that CRISIS had estimated the cost of providing 1 bed for a year to be £11,000, compared to the cost on public resources of not providing a bed given as £20,000 per year in terms of health/police resources.

It was noted that Housing First which was noted as a Government pilot with 3 years funding providing accommodation and offers a range of additional support, was fully rolling out across districts. Members were updated that 89 individuals have been assessed as eligible, (mainly rough sleepers with a range of complex needs) with 34 now accommodated. It was noted that Housing First and Bed Every Night together demonstrating a more coherent response to this crisis.

Following Member comments that there was a lack of Member representation over homelessness, the Mayor highlighted that councillor involvement would always be greatly appreciated. The ongoing work tackling rough sleeping of Salford City Mayor Paul Dennett was highlighted, and the Committee heard that there were periodic meetings with homeless needs, and the homelessness programme board which Councillors attend.

The challenges to acceptance of support by rough sleepers was discussed by the Committee with personal safety fears and in some cases, acceptance of life choices being highlighted as barriers. It was stated that accommodation provision had been designed to be physically safe with through-the-night supervision, and where possible, the provision of single room, or single sex areas whilst providing for those with complex needs. The challenge of overcoming barriers to what people would deem psychologically safe was highlighted. It was noted that staff at the centres have received training in dealing with those with trauma as some may not

self present or may exhibit challenging behaviours. It was stated that there was large amount of ongoing work regarding temporary accommodation in general in the GM districts.

A Member gave positive feedback from a Making Spaces shelter provision which had made a difference to a number of individuals in this district. The Mayor made the point that offering a 'settled' bed was crucial to giving individuals a platform to improve circumstances and move on to a more positive place. He also highlighted the importance of offering this facility as a sustained resource rather than in response to sustained cold weather.

It was stated that the availability of move-on, particularly for single males was limited. The ability to help people move through and find other accommodation from Bed Every Night was noted as being crucial to maintain availability of beds. It was reaffirmed that the Scheme was meant to be an emergency provision and that the day-1 goal was for users to be in a position to move to a more long term solution. It was noted that there was also a high demand on temporary and supported accommodation. It was clarified that some individuals only require a short transitionary period of support before returning to former temporary or supported or social housing.

Members acknowledged the success of Bed Every Night, which had been a strong team effort of many partners. The challenge of the lack of social housing was stated with a need to put pressure on central government for funding to replenish stocks of social housing. It was stated that the Mayor and the City Mayor were intended to develop a Homelessness Prevention strategy which takes a 10 year view, and was based on building more units for social rent across all 10 districts. The commitment made as part of the GMSF housing vision to build 50 000 homes, within which 30,000 being for social rent was highlighted. The Mayor noted that finding a delivery mechanism for both funding and legal powers to deliver would be key.

RESOLVED/-

That the report be noted and the Committee's comments be taken into account with this ongoing work.

HPE/178/19 GREATER MANCHESTER ELECTRIC VEHICLE CHARGING TARIFF PROPOSAL

Simon Warburton, Transport Strategy Director for TfGM introduced a report updating Members on the proposal to introduce a tariff on the Greater Manchester Electric Vehicle (GMEV) charging network from early 2020.

The Greater Manchester Taxi Trade Coalition circulated a letter to members of the Committee that set out their concerns on proposals to introduce a tariff on the Greater Manchester Electric Vehicle (GMEV) network from early 2020.
Representatives from the sector were present at the meeting to listen to discussions around issues raised.

GMEV was established in 2012 and was grant funded by Central Government. The scheme was managed by Transport for Greater Manchester (TfGM) and subsequently rolled out and managed through a contract with a provider. Current arrangements required customers to

either register for a membership card for an annual fee of £20 that was payable to a third party who operated the network, or free use of a mobile app. Since the installation of the network, TfGM had not charged customers to charge their vehicles.

High growth in GMEV usage had continued since 2016 and it was anticipated that this would continue to grow over the next few years. The wider pressures on Levy funded transport budget and the increased use of the infrastructure meant that it was financially unsustainable to continue to provide this service free of charge.

The introduction of an Electric Vehicle charging tariff would assist with securing a long- term revenue stream to assist in funding the costs associated with a publically owned EV charging infrastructure in GM. Over the past year, an extensive consultation exercise had been undertaken on the re-let of the contract and the expansion of the existing GMEV network.

With reference to the concerns set out by representatives from the Greater Manchester Taxi Trade Coalition, it was stressed that it remained TfGM's intention to put in place a membership model for the GMEV system that would be attractive to commercial users. This model had not yet been designed but it was envisaged that this would allow regular commercial users to benefit from a degree of tariff relief. It was hoped that by November 2019, GMCA would have been closer to a finalised position on the GM Clean Air Plan. As of today, no confirmation on funding had been received, however, it was envisaged that grant funding would be available to support the shift towards broader vehicle change.

Members expressed a variety of concerns regarding the introduction of a tariff on the Greater Manchester Electric Vehicle (GMEV) charging network from early 2020.
Members queried the market research undertaken to develop the tariff structure, which they felt only incorporated consultation with a very small percentage of electric vehicle owners. It was clarified that market research for both tariffing and service had included a cross section of the public. This had deliberately included non- EV owners as they were the future target market for the GM Clean Air plan. In addition, other supporting information from existing user data had been included.

Members also expressed concern at the level of over-stay charges that were not felt to be comparable with other networks. It was clarified that this was designed as a deterrent to vehicles preventing private hire cars from using this facility. TfGM offered to consult further with the contract partner and give further advice to the GMCA on overstay charges.

With regard to queries around overall tariffs costs being high compared to national averages, it was explained that these examples often included the requirement of an additional pre-membership payment that offset this tariff.

Members raised concerns that the introduction of charging tariffs could be detrimental to the growing of the Electric Vehicle market, which currently had not grown at the desired rate. The costs of buying an electric vehicle were highlighted as being comparably high, with current associated running costs being relatively lower. This financial incentive would be removed should proposals to introduce charges be agreed. It was explained that the cost to maintain the current free-charge model would be an escalating cost within TfGM and to Local Authority budgets. The proposals put before the Committee attempted to achieve a balance between the current offer and maintaining budgets.

Members reiterated comments made by the Taxi community that only two of the three rapid charging points were working. It was clarified that the first generation technology available at that time (2011/12) did not offer rapid charging and was now difficult and expensive to repair and maintain. A new contract would include an upgrade of existing chargers, improve the reliability of the network and incorporate better maintenance and upgraded charging points.

Members expressed a concern over the availability of domestic charging points. It was reported that the number of domestic properties with charging points were increasing, and represented the best solution to fueling these vehicles. It was stated that 40% of homes in GM lack driveways, and that TfGM were assisting the district councils with various offers of street-side charging points. Local Authorities were also looking at the role of planning decisions to encourage introduction of charge points.

Members requested that along with concerns raised by this Committee, that the question and answer sheet response issued by TfGM addressing the concerns of the GMTTC in their letter to Members be also submitted to the Combined Authority.

RESOLVED /-

1. That based on the information set out in the report, namely, the lack of clarification from central government on funding for the GM Clean Air Plan and the incomplete membership model, the Committee cannot fully support the introduction of Electric Vehicle charges in early 2020 until both the above were agreed and in place.
2. That the views of the Committee be reported to the GMCA when it considers the proposals.

HPE/179/19 WORK PROGRAMME

Due to the cancellation of the Combined Authority meeting on 13th December, Members of this Committee agreed for the meeting scheduled for 5th December to be cancelled.

An amended work programme will be circulated to Members.

RESOLVED/-

1. That the work programme be agreed with the addition of an item being added in relation to proposals for an energy company.
2. That in view of insufficient business for the 5th December, agreed that the meeting should be cancelled and the business held over to the January meeting.

HPE/180/19 REGISTER OF KEY DECISIONS

Available online at the GMCA Site:
https://democracy.greatermanchester-ca.gov.uk/ieListDocuments.aspx?CId=386&MId=2762&Ver=4

RESOLVED/-

That the register be noted.

HPE/181/19 DATE AND TIME OF NEXT MEETING

Thursday 16th January 2020 10:30 – 12:30

Oldham Council

Report to Performance and Value for Money Select Committee

Portfolio Holder:
Councillor Ateeque Ur-Rehman, Cabinet Member for Neighbourhoods Services

Officer Contact: Carol Brown, Director of Environmental Management

Report Author: Craig Dale, Head of Operational Services and Transportation – Highways, Transport, Waste and Fleet
Ext. 3009

9th January 2020

Purpose of the Report

At the Performance and Value For Money Select Committee meeting held on 5th February 2019 it was recommended that a review of recycling rates be undertaken with a view to identifying suggested improvements which would have the long-term impact of potentially reducing the levy to support future budgets. The Selected Committee did review the Waste Management Levy Allocation Method (LAMA) at the previous meeting. The LAMA is the method by which the costs attached to the operating contract for the acceptance, processing and disposal of residual waste, recyclables, pulpables, and green waste etc is dispersed in a fair and transparent way through the annual waste disposal levy.

Executive Summary

A position statement is attached related to Waste Management issues.

Recommendations

The Select Committee is asked to comment on the current position and performance of the service.

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Waste Management

Position Statement

Financial Year 2019/20

Oldham Council

1.0 Introduction

The following document has been produced to clarify Oldham Council's Waste Management Service (WMS) current position within its existing internal and external waste management environment.

The report builds upon the content of the Waste Management Strategy 2013/14 and explains the importance of balancing performance (recycling rates) and cost avoidance (revenue and disposal budgets) moving forward. In the absence of a clear national strategy on the future of waste management this note has been produced to explain the current positioning of the service

2.0 WMS Performance Indicators

There are three basic indicators that can be used to judge WMS performance:

1) **Operational performance** – how well it manages the actual operation (i.e. staff, H&S, vehicles, depot etc) through its revenue budget.
2) **Disposal performance** – how well it manages the waste tonnages generated and amount we pay for disposing of those tonnages through its disposal budget.
3) **Environmental performance** – how environmentally friendly its waste collection activities and waste disposal responsibilities are compared with other viable options.

Please note that the three indicators are intimately linked. A good example of this would be when we consider collecting more recycling material. An additional vehicle out collecting recycling would operationally cost £125K a year. We would therefore have to ensure that there was at least this amount of disposal savings for the activity to be financially viable. There would also then need to be consideration (non-financial) about the environmental impacts of that vehicle on the road including air quality.

2.1 Operational Performance

In recent years WMS have made significant operational efficiency savings by changing the structure of its collection systems (i.e. moving to a 2-weekly and then a 3-weekly collection system).

In October 2016 the WMS implemented a 3-weekly collection system (with a weekly collection of food and garden waste) across Oldham. This system has provided the Council with the optimal way (in terms of recycling performance and operational efficiency) to collect waste.

2.2 Disposal Performance

Changes to our collection systems have also produced significant cost avoidance within our disposal budget. This is because residents must manage their waste more efficiently and make better use of their recycling services.

Year	Refuse	Comingled	Paper	Organic	Total	Domestic Recycling Rate	Household Recycling Rate
2015/16	41,075	8652	7677	12,506	69,909	41.25%	38.88%
2018/19	33,863	9,515	7030	14,684	65,092	48.36%	44.65%

Points from the table:

- 2015/16 was the financial year before 3-weekly being introduced when the Council had a 2-weekly collection system
- As well as a significant reduction in refuse tonnages there has also been a reduction in the total waste produced which points to residents changing their behaviour and reducing the amounts of waste, produced.
- Domestic recycling rate is a more accurate barometer of recycling performance as household recycling rate (HRR) includes tonnages from fly tipping, street cleaning and street sweeping activities.
- The figures support the national trend in reduced paper tonnages

The introduction of the 3-weekly system in 2015/16 has improved the household recycling rate (HRR) by 5.77%.

Year	Household Recycling Rate %
2015/2016	38.88
2016/2017	42.53
2017/2018	44.69
2018/2019	44.65

2.2.1 Household Recycling Rate

Oldham's HHR has remained around the 44.65% mark for the past two financial years. This demonstrates that whilst the introduction of three weekly collections has been successful in increasing domestic recycling and reducing total waste arisings, the HRR has now plateaued.

The most pertinent point here being that significant service change (2-weekly to 3-weekly collections) and all the work/resources/finances required to support this change, produced a 5% shift in HRR. Without a significant strategic driver it is unrealistic to expect that the HRR will improve significantly in future.

Whilst HRR provides a general indication of how an authority is performing against others it is by no means a quality indicator of actual performance (i.e. prudent financial and operational management). Oldham's 44.65% should be viewed with a source of pride as the resources and financial investment in achieving this figure have been as significant as it has been successful. Important factors to consider when looking at future improvements in HRR include:

- **GM performance** – Oldham has several socio-economic factors which limit its recycling performance. Homing some of the countries most deprived residential wards impacts on the priority/importance of recycling within many Oldham homes. Achieving a comparable HRR with the more affluent boroughs within the GM conurbation (i.e. Stockport and Trafford) is therefore an unrealistic target.
- **Terrace property** – Oldham behind Liverpool, has the second largest number of terrace property in the country making up over 44% (approx.: 45,000 props) of its housing stock. This significantly limits the amount of garden recycling tonnage that can be collected. Should Oldham have a similar breakdown of housing to other GM authorities (Stockport and Trafford) we would enjoy a HRR well above 50%.

- **Financial viability** - Oldham now has settled 3-weekly collection service. Projects, innovations and ideas to improve HRR rates at this point would require business casing to prove whether that they would financially viable to undertake.
- **National trends** – We are now starting to see significant shifts in recycling materials and behaviour. A good example of this is the national trend being seen in the use of paper/card products. There are fewer newspapers, magazines, yellow pages being used as these products move online (see table below). Supermarkets and product manufacturers are now looking to reducing packaging wherever possible, moving where possible to lighter products.
- **National environmental initiatives** - There are now several major environmental promotional campaigns aimed at waste reduction i.e. reducing food waste etc, single use plastics, heavy packaging, home composting. These will impact on and potentially recycling tonnages/figures in future (like paper tonnages above).

A table to show how paper and card tonnages have followed a declining trend since 2010/11:

Year	Total Tonnage
2010/11	9460
2011/12	9003
2012/13	8271
2013/14	8006
2014/15	7715
2015/16	7601
2016/17	7681
2017/18	7583
2018/19	7030

2.2.2 Levy Allocation Methodology Agreement (LAMA)

The Greater Manchester Waste Disposal Authority (sat within the GMCA) is the body responsible for managing waste disposal on behalf of all 9 GM local authorities. They are also responsible for managing the following GM owned assets and facilities:

- 20 Household Waste and Recycling Centres
- 7 Transfer Loading Stations
- 5 Mechanical Biological Treatment Facilities
- 3 In Vessel Composting Facilities
- A Materials Recovery Facility

The operational day-to-day running of these facilities is contracted out to waste industry experts. On the 1st June 2019 the waste disposal authority awarded a new seven-year waste disposal contract to SUEZ.

The LAMA is the method in which the total annual cost of the contract is split between the 9 local authorities. Most of the LAMA is based on a model using the total amount of tonnages produced by each local authority. To form the basis of the new SUEZ contract Oldham's 2017/18 actual tonnages were used within the procurement process.

General Rubbish	40,581
Paper & Card	7,629
Commingled	9,456
Organic	15,134

Trade Waste	8,829
	81,629

These figures are the basis of Oldham's contribution to LAMA costs for the next 5 financial years. Against these figures a fixed and variable costs are then apportioned as follows:

		Fixed	Variable	Total	Total Disposal Costs
General Rubbish	40,581	£276.88	£38.27	£315.15	£12,789,102
Pulpable	7,629	£13.31	-£13.29	£0.02	£153
Commingled	9,456	£13.31	-£13.29	£0.02	£189
Organic	15,134	£42.53	£53.81	£96.34	£1,458,010
Trade Waste	8,829		£96.00	£96.00	£847,584
	81,629				£15,095,037

The important point to realise with Oldham's position within the LAMA, when looking at performance is that when should we improve/reduce any part of our disposal figures we would only receive the variable element of any tonnage costs back. For example, reducing general rubbish by 1,000 tonnes would save the Council 1,000 tonnes x £38.27 = £38,270.

This factor becomes very important when evaluating the viability of projects to improve recycling figures. An example of this would be removing food waste out of the general rubbish bin and into an organic stream. Basic calculations to understand the the viability of this project can be presented as follows:

Project Savings:

- We currently collect 15,134 tonnes using 7 vehicles = 2,162 tonnes per annum per vehicle
- 2,162 tonnes x variable cost rebate of £38.27 = £82,739 cost saving

Project Costs:

- Cost of a new vehicle and crew per annum = £125,000
- 2,162 tonnes x organic tonnage £53.81 = £116,337
- Total costs as above = £241,337
- *Not costed – new caddies, bins, communications, additional resources for delivery, call handling, project officers, management time, service pressure.*

2.3 Environmental performance

There are two main ways in which the WMS can manage its environmental impact, operationally in terms on waste collection activity and then how the waste we collect is processed and disposed of.

2.3.1 Operational – Waste Collection Activity

The WMS has endeavoured wherever possible to make efficiency savings within its collection round systems. Collection rounds are now fully capacitated meaning that we would require additional vehicle to undertake any new work. The service will also receive a fleet of new vehicles (from 1st Aug 2019/20) which are on 'Economy 6'diesel engines. These are the cleanest and most fuel-efficient vehicles available to us currently.

2.3.2 Disposal Arrangements

The new SUEZ contract will manage approximately 1.1 million tonnes of municipal waste from over 1 million households with a combined contract value of over £1billion. GMCA together with SUEZ will focus on diverting over 96% of Greater Manchester's municipal waste from landfill. Householders will inevitably play their part in supporting reuse and recycling by waste separation at home. However, the contract offers wider potential to increase overall recycling and landfill diversion through material recycling facilities, improvements to household waste recycling sites and the use of waste to energy plants.

As well as the facilities listed above the contract for waste disposal also includes access to the energy recovery incinerator facility at Runcorn. The facility there is one of the largest energy recovery facilities currently operating in Europe and converts pre-treated refuse-derived fuel produced from non-recyclable waste into heat and energy. The facility is a Combined Heat and Power plant. It treats approximately 850,000 tonnes of refuse-derived fuel each year. This waste would have otherwise been sent to landfill. The fuel is produced from household and commercial waste after recyclable materials have been removed. The facility generates enough electricity to power the site itself and the equivalent to around 150,000+ homes. It also generates heat which is used by a nearby chemical manufacturing site.

In terms of environmental impacts, the disposal route detailed above provides a modern and diverse solution to the significant tonnages being produced across GM.

3.0 WMS strengths

Key WMS strengths can be identified as follows:

- **Operationally** – the service is well structured and operationally efficient. When we compare our service provision with other authorities locally there is a comfort that we demonstrate real quality, prudent management and operate on stable financial platform. The management team within the service is also longstanding which offers good levels of experience and understanding of the internal and external waste environment.
- **New vehicle fleet** – the new vehicle fleet (2019) and vehicle technology on them ensure that the WMS can operate efficiently with modern systems (i.e. 360-degree cameras)
- **3-weekly collections** – this collection system is the optimal system for collecting waste currently. The system is well embedded within the borough which has allowed us to build the quality and consistency of the waste collection services we provide.
- **Performance –** Oldham's 44.65% HRR is a significant achievement.
- **Disposal arrangements** – Oldham has a fit for purpose, modern disposal solution for all of its waste material streams.

4.0 WMS weaknesses

Key WMS weaknesses can be identified as follows:

- **Settled operational and disposal systems** – although we derive many strengths from the working systems, we have place (3-weekly and the disposal contract) they can also count as a weakness in terms of flexibility. An example of this would be Oldham's ability to recycle other types plastics. Low grade plastics such as margarine tubs and fruit packaging are placed in the grey bin along with residual household waste. A common request we get is for these to be recycled within the brown bin. This is not possible currently due to market conditions which

have informed the contract and the processing equipment we currently operate at the disposal facilities.

- **Waste composition –** A recent compositional analysis of Oldham's waste suggests that there is potentially more material that can be diverted out of general rubbish and into a recycling stream. 43.4% of waste in general rubbish bin could be recycled with paper 2.8%, Card 2.8% and food 30.2% being the most found waste stream.

5.0 WMS Opportunities

Key WMS opportunities can be identified as follows:

- **Trade Waste** – The WMS trade waste service has an ever-expanding presence within the borough with significant increases seen in the number of business serviced and income created. This service now contributes over £1.5 million back into operational budgets and the intention at this point is to continue to improve income generation.
- **Compostable liners** - A successful initiative which Waste Management was instrumental in developing and launching was the introduction of compostable carrier bags in partnership with the Co-op. This initiative adopted by all Co-op stores in Greater Manchester saw the Co-op replace single use plastic bags with compostable carrier bags which can be used to line food waste caddies in the home. There now exists a compostable bag which all businesses in GM can purchase and supply to residents.
- **GMCA environmental communications** – The communications team at the GMCA has a launched several initiatives and promotional campaigns aimed at tackling waste issues. These are free for local authorities to use and are supported by a modern website with good social media links.
- **Technology** – There are several tech opportunities available within the working environment that have the potential to improve the service. Examples include in-cab technology, improved back office systems and internal projects aimed at digital channel shift.
- **Optimising waste hierarchy messaging** - The waste hierarchy is well recognised and fully embedded within The Resources and Waste Strategy. Nationally there are several popular campaigns and well promoted social waste issues based on reducing waste before the need to dispose of it. Examples include Love Food Hate Waste, single use plastic (David Attenborough), supermarket and product packaging.

6.0 WMS threats

Key WMS threats can be identified as follows:

- **Continuing austerity** - As austerity continues and council budgets continue to shrink there are constant financial pressures which the service must meet. These pressure means that it is not always possible to carry the tasks and activities which Waste Management would like to do. For example, additional project work to gain more insight and educate residents on how to

recycle more or to continue previous project work to further enhance the knowledge sharing and education on how to optimally dispose of waste.

- **Performance improvement (viability)** - The Waste Management Levy Allocation Method (LAMA) is reviewed every year so maintaining current figures and performance is imperative otherwise we could face increasing disposal costs.
- **Performance improvement (Trade waste)** – All local authorities across GM are charged a reduced cost for trade waste general rubbish tonnages. Increased disposal costs could have a significant financial implication for the service (viability).
- **External Policy (National)** – The government is currently consulting on several waste industry issues which may have impact on the way that we collect waste in future.
- **External Policy** (Air Quality) – The new fleet vehicles are Euro 6 compliant. However, there is the threat that future air quality policy could lead to changes in vehicle emission standards and/or local congestion charging, which could impact on the service.
- **Contamination** – Under the new contract there may be a tightening of the regime to control contamination within each or all the current recycling streams. As we have experienced in the past this activity can start becoming very costly very quickly with each vehicle load rejected potentially costing us over £2,500.
- **Maintaining performance** – It is important to understand that without continual work and communications with residents on domestic waste issues that the current performance enjoyed by the service will start to naturally drop. Any drop in current performance will lead to increased costs for the service. There has to recognition that there is important everyday work being undertaken by staff within the WMS to maintain our current performance levels.

7.0 Conclusion

The WMS has successfully implemented a number of major service changes which have achieved a HRR of 44.65%. Looking to improve performance moving forward there are several financial, operational and environmental considerations which must be carefully assessed for their actual benefits to the service and the Council as a whole. The service without an obvious future driver for improvement within its domestic tonnage figures (moving to 3-weekly collections) must maintain its current waste performance level through officer work and effective communications. The continued improvement (number of contracts and increased income) in the trade waste service is vital for the service as budgets remain under continued pressure. There should also be a concerted effort into maximising waste reduction techniques wherever possible.

8.0 WMS priorities for 2019/2020

Priorities for Waste Management service are as follows:

1) Trade Waste - Increasing the number of contracts and income generated by trade waste service.

2) Waste Reduction – Focus on any/all activities and communications aimed at removing waste from the waste stream before it is required to be disposed of. Especially food which forms 30% of waste within general rubbish bin.

3) Contamination – Ensuring that contamination levels within our recycling waste streams do not exceed maximum limits for load rejection.

Report to OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE

Oldham Council

Review of Financial Performance - Quarter 2: Revenue Monitor and Capital Investment Programme 2019/20

Portfolio Holder: Councillor Abdul Jabbar MBE, Deputy Leader and Cabinet Member for Finance & Corporate Resources

Officer Contact: Anne Ryans, Director of Finance

Report Author: Anne Ryans, Director of Finance
Ext. 4902

9 January 2020

Reason for Decision

The report provides the Select Committee with an update on the Council's 2019/20 forecast revenue budget position at Annex 1 and the financial position of the capital programme as at 30 September 2019 (quarter 2) together with the revised capital programme 2019/23, as outlined in section two of the report at Annex 2.

Executive Summary

Revenue Position

The current forecast outturn position for 2019/20 is a projected deficit variance of £1.625m compared to £3.805m at quarter 1, this is after allowing for approved and pending transfers to and from reserves.

The most significant areas of concern are the People and Place, Children's Services and Community Services & Adult Social Care portfolios. Action is being taken and will continue for the remainder of the financial year to address variances and take mitigating action as detailed in the report.

The overall corporate position is, to a limited extent being managed by offsetting favourable variances, most noticeably from Capital, Treasury and Corporate Accounting budgets. An update on the major issues driving the projections are detailed within Annex 1, paragraphs 2.13.1 to 2.13.46.

As this financial monitoring report reflects the financial position at Quarter 2, it can be regarded as a warning of the potential year end position if no corrective action is taken.

However, management action has been initiated across all service areas to review and challenge planned expenditure and to maximise income. Progress is being made and this is demonstrated in the position being reported at quarter 2. Clearly further work needs to be done, if as anticipated, the outturn is to be closer to a balanced position by the end of the financial year.

Information on the Quarter 2 position of the Dedicated Schools Grant (DSG), Housing Revenue Account (HRA) and Collection Fund is also outlined in the report. There are currently no significant issues of concern in relation to the HRA, however the Collection Fund, whilst forecasting an in-year deficit of £195k, remains in a cumulative surplus position. The DSG, continues to be an area which is facing a financial challenge with a projected deficit increase in 2019/20. Action is being taken with the aim of reducing the cumulative deficit and bringing the DSG towards a balanced position. Section 2.13.54 provides an update on new funding that will be received in future years

Capital Position

The report outlines the most up to date capital spending position for 2019/23 for approved schemes. The revised capital programme budget is £65.052m at the close of Quarter 2, a net decrease of £19.280m from the original budget of £84.332m. Actual expenditure to 30 September 2019 was £25.590m (39.34% of the forecast outturn).

It is probable that the forecast position will continue to change before the year end with additional re-profiling into future years.

Recommendations

That Committee is invited to consider and discuss:

1. The Revenue Budget Monitoring Report 2019/20 Quarter 2 - September 2019 and associated appendices (Annex 1)
2. The Capital Investment Programme Report 2019/20 Quarter 2 - September 2019 and associated appendices (Annex 2)

Revenue Monitor and Capital Investment Programme 2019/20 Quarter 2 – September 2019

1 Background

1.1 The Authority's 2019/20 revenue budget and capital programme was approved by Council on 27 February 2019. Under established budget procedures, all services are required to monitor and review their approved revenue and capital budgets during the financial year. This is reported to Cabinet and subsequently to the Select Committee on a quarterly basis with an additional report at month 8 which is used to inform the budget setting process for the following financial year.

1.2 As part of the budget monitoring process, the forecast year-end position for revenue and capital has been prepared by all services. The forecast is based on a comparison of profiled budgets to the actual position as at 30 September 2019 together with commitments and known issues. As the year progresses the outturn projections reflect the evolving position of management actions put in place to mitigate in-year pressures, new developments and changes in the profile of planned expenditure.

2. Current position

2.1 The forecast revenue outturn for 2019/20 is an adverse variance of £1.625m (£3.805m at quarter 1). Further details of the current revenue budget position and a full description of this forecast can be found in Annex 1.

2.2 The projected adverse variance is of concern and as a result management action has been initiated across all service areas to review and challenge planned expenditure and to maximise income. It is evident that the position has improved but more still needs to be done throughout the organisation to move even closer towards achieving a balanced outturn with the minimum use of reserves.

2.3 The effectiveness of this action will be closely monitored by Directorate Management Teams with regular progress updates being provided to Portfolio holders. It is therefore anticipated that by the year end, the outturn position will be closer to a balanced position. In addition, as outlined in the Budget Report for 2019/20, the Council has prudently set aside a number of specific reserves to support the pressures that might be experienced during the year. These can be applied if required later in the financial year.

2.4 The original approved capital programme for 2019/20 totalled £84.332m. The revised capital programme as at Quarter 2 taking account of approved carry forwards, approved new schemes and variations and proposed variations/ re-phasing gives projected revised expenditure of £65.052m. Actual expenditure at Quarter 2 was £25.590m (39.34% of the forecast outturn). Further details of expenditure and schemes within the capital programme can be found in Annex 2.

3 Options/Alternatives

3.1 Options are not presented as the report is intended to prompt discussion and debate among Committee colleagues.

4 Consultation

4.1 Consultation with the services within the Council and the Director of Finance.

5 Financial Implications

5.1 The full financial implications are detailed in the report.

6 Legal Services Comments

6.1 There are no legal issues at this time.

7 Co-operative Agenda

7.1 Improving the quality and timeliness of the financial information available to citizens of Oldham supports the co-operative ethos of the Council.

7.2 The revenue budget and capital strategy/ programme have been prepared so that they embrace the Council's co-operative agenda with resources being directed towards projects that enhance the aims, objectives and co-operative ethos of the Council. Ongoing budget monitoring is key to ensuring this objective is met.

8 Human Resources Comments

18.1 There are no Human Resource implications.

9 Risk Assessments

9.1 The risk is that the proposed management actions are not achieved in full. Should this be the case then alternatives will be sought.

10 IT Implications

10.1 There are no IT implications.

11 Property Implications

11.1 There are no Property implications.

12 Procurement Implications

12.1 There are no Procurement implications.

13 Environmental and Health & Safety Implications

13.1 There are no Environmental and Health and Safety implications.

14 Equality, Community Cohesion and Crime Implications

14.1 There are no Equality, Community Cohesion and Crime implications.

15 Equality Impact Assessment Completed

15.1 Not Applicable.

16 Background Papers

16.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

File Ref:	Revenue Background Papers are contained in Annex 1 including Appendices 1 and 2
Officer Name:	Andy Cooper
Contact No:	0161 770 4925

File Ref:	Capital Background Papers are contained in Annex 2 including Appendices A to G
Officer Name:	Lee Walsh
Contact No:	0161 770 6608

17 Appendices

Annex 1 **Revenue Budget Monitoring Report 2019/20 Quarter 2 - September 2019**

Appendix 1 Quarter 2 - Planned Transfers to / from Reserves
Appendix 2 Financing of the 2019/20 Budget at Quarter 2

Annex 2 **Capital Investment Programme Report 2019/20 Quarter 2 – September 2019**

Appendix A - SUMMARY – Quarter 2 – Corporate Services
Appendix B - SUMMARY – Quarter 2 - Children's Services
Appendix C - SUMMARY – Quarter 2 - Community Services & Adult Social Care
Appendix D - SUMMARY – Quarter 2 - Housing Revenue Account (HRA)
Appendix E - SUMMARY – Quarter 2 - People and Place
Appendix F - SUMMARY – Quarter 2 - Reform
Appendix G - SUMMARY – Quarter 2 - Proposed Variations

ANNEX 1

REVENUE BUDGET MONITORING REPORT 2019/20
Quarter 2 - September 2019

1 Background

1.1 The Authority's 2019/20 revenue budget was approved by Council on 27 February 2019 at a sum of £224.112m incorporating;

- £7.829m of budget reductions
- £8.818m use of corporate and specific reserves
- £3.000m of capital receipts to support spending on transformational projects
- £2.269m surplus from the Collection Fund

1.2 Under established budget procedures all services are required to monitor and review their approved budgets during the financial year, as part of this process, a forecast of the year-end position has been prepared by all services. The forecast is based on a comparison of profiled budgets to the actual position as at the end of quarter 2 together with known commitments, issues and planned management actions.

2 Current Position

2.1 The current budget of £227.007m represents a £2.895m increase in the originally approved budget as a result of receiving a number of additional, un-ringfenced grants as shown in the table below. A full funding analysis of net revenue expenditure is shown at Appendix 2.

Table 1 – Changes to Funding

Additional Government Grants	**£000**
Extended Rights to Free Travel	36
Staying Put Grant	63
Extended Personal Advisor Duty Implementation Grant	21
Verify Pensions Earnings Service	39
Retail Discounts New Burdens	9
Brexit Preparation Funding Grant	105
Capital Grants	2,622
Total Additional Government Grants	**2,895**

2.2 The information in the report has been reconfigured to align to the new Corporate Structure that was implemented from 22 May 2019. This makes it difficult to make direct comparisons with 2018/19 at a Portfolio level. The budget and forecast outturn are presented in this new format in the table below.

Table 2 - Summary Forecast Revenue Outturn

Portfolio	Budget £000	Forecast £000	In Year Use of Reserves £000	Variance Quarter 2 £000	Variance Quarter 1 £000
People and Place	61,032	64,625	(1,381)	2,212	2,273
Community Services and Adult Social Care	59,399	61,200	(781)	1,020	1,804
Children's Services	41,660	44,096	(1,069)	1,367	1,585
Reform	32,099	32,875	(856)	(81)	(37)
Commissioning	9,962	11,809	(1,719)	128	142
Chief Executive	7,673	7,417	(15)	(271)	(154)
Capital, Treasury and Corporate Accounting	15,183	12,433	-	(2,749)	(1,809)
NET EXPENDITURE	**227,007**	**234,454**	**(5,820)**	**1,625**	**3,805**
FINANCED BY:	**(227,007)**	**(227,007)**		**-**	**-**
NET FORECAST VARIANCE	**-**	**7,447**	**(5,820)**	**1,625**	**3,805**

2.3 The forecast outturn to the end of the year, after a predicted in-year use of reserves totalling £5.820m (£3.215m at quarter 1), is an adverse variance of £1.625m (£3.805m at quarter 1). A detailed list of the approved and planned use of reserves at quarter 2 can be found at Appendix 1. There are significant variances contained within the projected net overspend as summarised below.

2.4 The People and Place Portfolio has a reported pressure of £2.212m. Economic Development is reporting an overspend of £1.728m (£1.496m at quarter 1) across Catering and Cleaning, Estates and Planning and Infrastructure. The small adverse variance in Enterprise and Skills remains virtually unchanged at £0.097m. There is a further adverse variance of £0.525m in Commercial Services where the projected non achievement of the Traded Services budget option (£0.750m) is offset by savings within ICT and Customer Services (£0.225m). The pressures are offset by a forecast underspend of £0.138m (£0.056m overspend at quarter 1) in Environmental Services.

2.5 Community Services and Adult Social Care is reporting an overspend of £1.020m (£1.804m at quarter 1), predominantly linked to the rising cost and demand for Community Care, offset by the Council receiving confirmation of an inflationary uplift to the Better Care Fund of 5.8% worth £0.627m.

2.6 There are significant pressures within both the main service areas that constitute Children's Services. Education and Early Years; a £1.246m overspend after the application of £0.489m of reserves and Children's Social Care; a £0.120m overspend after the application of £0.469m of reserves to give a total forecast deficit of £1.367m (£1.585m at quarter 1).

2.7 The newly created Commissioning portfolio is reporting an overall adverse variance of £0.128m (£0.142m reported at quarter 1). A projected pressure of £0.236m in Commissioning and Procurement is being offset by a favourable variance of £0.108m in Finance.

2.8 The overspending is offset by favourable variances in Chief Executive £0.271m (£0.154m at quarter 1), Reform £0.081m (£0.037m at quarter 1) and most significantly Capital Treasury and Corporate Accounting £2.749m (£1.809m at quarter 1). A more detailed analysis of financial performance and the major variances can be found by Portfolio in the following sections.

2.9 All the 2019/20 budget options in the sum of £7.829m are currently forecast to be achieved with the exception of the one item for which there are no other offsetting options. This is the Traded Services option for £0.750m within People and Place.

2.10 The adverse variance reported at quarter 1 served as a stark and early warning of the potential deficit position facing the Council in 2019/20. As previously reported, management action is being initiated across all service areas to review and challenge planned expenditure and to maximise income with the aim of bringing expenditure back in line as the year progresses. It is evident that position has improved but more still needs to be done throughout the organisation to move even closer towards achieving a balanced outturn with the minimum use of reserves.

2.11 The effectiveness of management actions will continue to be closely monitored by Directorate Management Teams with regular progress updates being provided to Portfolio holders and the Senior Management Team, with an expectation that a further reduction in the gap will be demonstrated in the month 8 report that will be presented to Cabinet in February.

2.12 As outlined in the Budget Report for 2019/20, the Council has prudently set aside a number of specific reserves to support pressures that might be experienced, and which cannot be mitigated during the year. These can be applied, as last resort, if required later in the financial year.

2.13 **Portfolio Summaries**

People and Place

2.13.1 The following table shows the forecast position after the approved and planned use of reserves for the Directorate.

Table 3 – People and Place - Forecast Outturn

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Economic Development	2,239	4,829	(862)	**1,728**
Enterprise and Skills	640	737	-	**97**
Environmental Services	53,652	53,844	(329)	**(138)**
Commercial Services	4,500	5,215	(190)	**525**
Total Forecast Net Expenditure	**61,032**	**64,625**	**(1,381)**	**2,212**

Summary

2.13.2 Following the re-alignment of services to the new Corporate Structure, the forecast outturn at quarter 2 for the People and Place portfolio, after the planned use of £1.381m of reserves, is an overspend of £2.212m (£2.273m at quarter 1), a reduction in the overspend of £0.061m.

Economic Development

2.13.3 Economic Development is currently forecasting an overspend of £1.728m compared to £1.496m at quarter 1. Within this the Catering and Cleaning service is again forecasting

an adverse variance of £0.719m as a result of pressures arising from the introduction of the Oldham Living Wage and current charging levels. The Corporate Landlord/ Investment Estate is projecting a net overspend of £0.913m (£0.686m at quarter 1) due to a combination of increased utility costs, additional cleaning charges and an expected underachievement of income targets in the investment estate. This is being offset by anticipated income from investment purchases and cost reductions due to asset disposals. The Planning and Infrastructure service is anticipated to overspend by £0.096m due to a reduction in the expected demand for planning applications.

Enterprise and Skills

2.13.4 The forecast overspend of £0.097m (0.096m at quarter 2) relates to a shortfall of income in relation to the Markets Service.

Environmental Services

2.13.5 The Environmental Services area is forecasting an overall underspend of £0.138m (overspend of £0.056m at quarter 1). The position is reflected from a combination of relatively low value overspends and underspends within the area as follows:

- Public Protection £0.072m overspend
- Waste Management £0.057m overspend
- Fleet Management £0.017m overspend
- Building Control £0.018m underspend
- Environmental Management £0.037m underspend
- Street Lighting £0.002m underspend

The cumulative position is being offset by a larger net underspend of £0.227m relating to over achievement of income in relation to statutory inspection works within Highways.

Commercial Services

2.13.6 In total the service area is reporting an overspend of £0.525m (£0.624m at quarter 1). ICT and Customer Services are forecast to have an underspend of £0.225m due to vacant posts. This in part offsets the pressure within Strategic Management of £0.750m for the non-achievement of the Traded Services budget reduction.

Achievement of Budget Reductions

2.13.7 The 2019/20 budget reductions for the People and Place Portfolio of £2.582m are forecast to be fully achieved with the exception of the Traded Services option (£0.750m), as referred to above.

Community Services and Adult Social Care

2.13.8 The portfolio provides social care support to adults and carers across Oldham with the key aim of integrating and aligning work with health partners to achieve greater efficiency in service delivery and better outcomes for the resident or patient, in relation to both the commissioning and the provision of services. The service areas within the portfolio have been reconfigured to more closely align financial reporting to service delivery and for this reason are not directly comparable to those included in the quarter 1 report.

Table 4 –Community Services and Adult Social Care - Forecast Outturn

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Commissioning	20,579	20,446	-	**(134)**
Community Business Services	1,751	1,576	-	**(175)**
Community Health & Social Care	27,918	28,685	-	**767**
Director Adult Social Care	(8,979)	(8,741)	(781)	**(543)**
Learning Disability	10,225	11,244	-	**1,020**
Mental Health	7,216	7,252	-	**35**
Safeguarding	689	738	-	**49**
Total Forecast Net Expenditure	**59,399**	**61,200**	**(781)**	**1,020**

Summary

2.13.9 The forecast outturn at quarter 2 is showing a projected overspend of £1.020m (£1.804m at quarter 1) after a forecast £0.781m use of reserves. Sufficient reserves to fully offset the overspend are specifically ring fenced to the Portfolio, although yet to be utilised.

Commissioning

2.13.10 Commissioning is forecasting an underspend of £0.134m mainly due to some unexpected income received from the CCG contributing to the Safeguarding Board and reprofiling of expenditure from managing staff vacancies.

Community Business Services

2.13.11 Community Business Services is forecasting a £0.175m underspend for the year. This is due to managed vacancies and delays in recruiting to additional care coordinator and broker posts to support the Care at Home project.

Community Health & Social Care

2.13.12 Community Health and Social Care is forecasting an overspend of £0.767m. Whilst this position has improved throughout the year, care costs for people with a physical disability, sensory and memory and cognitive need continue to present financial pressures. There has been a net increase in client numbers of 10 in the first 6 months of the year, indicating that complexity of need combined with an uplift in fees are the main factors that are causing significant pressures within the budget.

Director of Adult Social Care

2.13.13 Director Adult Social Care is forecasting an underspend of £0.543m (£0.022m at quarter 1), the improvement is as a result of confirmation of a £0.627m uplift in Better Care Fund, offsetting a pressure of £0.084m mainly for the Council contribution towards the Deputy Managing Director health-based post. A planned use of reserves to the value of £0.781m will require a draw-down of £0.300m to the CCG to fund joint services, £0.166m for Mosaic data management support and £0.315m for community provider estate costs.

Learning Disability

2.13.14 Learning Disability (LD) and Mental Health (MH), which were previously reported together, are together forecasting a combined overspend of £1.055m an increase of £0.280m compared to the £0.774m reported at quarter 1). LD alone is reporting an overspend of £1.020m the further increase in care costs has been primarily caused by the number of clients in complex care, particularly for the 4 clients who have been returned to the Borough through the Transforming Care Programme. The cost of this is £0.720m with only £0.240m of funding expected to be made available by the NHS leaving a budget shortfall of £0.480m across the Council and CCG.

Mental Health

2.13.15 Mental Health is forecasting a small overspend of £0.035m. This is made up of a slight overspend in community care where there has been a net increase of 13 clients during the year to date.

Safeguarding

2.13.16 Safeguarding is forecasting an overspend of £0.049m due to additional short-term staffing arrangements put in place to cover vacancies, sickness and maternity leave.

2.13.17 Holly Bank is a new Learning Disability sheltered housing scheme. Construction has now been completed, with new residents moving in during the early months of 2020. The cost of operating the facility is expected to be offset by savings as a result of bringing people back into borough and either ceasing or reducing their current care packages and work is on-going to identify potential new residents. The current forecast assumes this requirement will be met. The position will however continue to be monitored, and if required, a pressure will be introduced when the position is made clearer.

Achievement of Budget Reductions

2.13.18 The Budget Reductions for the portfolio in 2019/20 are £0.438m and are forecast to be fully achieved.

Progress against Locality Plans

2.13.19 A key element of the Health and Social Care devolution agenda is the submission of a Locality Plan setting out the joint vision of Council and Oldham Clinical Commissioning Group (CCG) for the greatest and fastest possible improvement in the health and wellbeing of our residents by 2021. This improvement will be achieved by supporting people to be more in control of their lives by having a health and social care system that is geared towards wellbeing and the prevention of ill health; access to health services at home and in the community; and social care that works with health and voluntary services to support people to look after themselves and each other.

2.13.20 The financial performance against the latest version of the 2019/20 Locality Plan, as reported to the GM Health and Social Care Partnership, is shown in the table below. However, a new version of the Locality Plan is being written that will take the integration work within Oldham through to 2023/24.

Table 5 – Locality Plan

	Revised Budget £000	Forecast £000	Variance £000
Community Health and Adult Social Care	57,134	58,154	1,020
Public Health	17,380	17,380	0
Children and Families	41,990	42,110	120
Total	**116,504**	**117,644**	**1,140**

2.13.21 Although the headings in the Locality Plan do not completely align with the Council's Directorate reporting arrangements, the reasons for the variances against budget are consistent with those reported within Community Health and Adult Social Care, Public Health and Children's Social Care.

Children's Services

2.13.22 The following table shows the forecast position after the approved and planned use of reserves for the Directorate.

Table 6 – Children's Services

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Education, Skills & Early Years	4,177	5,913	(489)	**1,246**
Children's Social Care	35,657	36,247	(469)	**120**
Preventative Services	1,864	1,975	(111)	**-**
Schools	(39)	(39)	-	**(0)**
Total Forecast Net Expenditure	**41,660**	**44,096**	**(1,069)**	**1,367**

Summary

2.13.23 The Directorate has a projected overspend of £1.367m (£1.585m at quarter 1) after the planned application of £1.069m of reserves, as shown in the table above. The principal underlying reasons are detailed below.

Education, Skills and Early Years

2.13.24 The Directorate is estimating a £1.246m overspend (£1.114m overspend at quarter 1) after the planned application of £0.489m reserves for Learning and Attainment and Special Educational Needs initiatives, the main contributing factors being;

- £0.561m against the Home to School Transport budget due to ongoing increasing demand pressures;
- £0.230m as a result of underachievement of traded income within the Educational Psychology and QEST services;
- £0.096m of unachievable income relating to school insurance recharges as a result of schools converting to Academy status;
- £0.100m relating to additional staffing and agency expenditure in the SEN Assessment Service;

- £0.136m relating to additional expenditure around SEND Reform; and
- £0.119m relating to holiday pay and incremental drift within the Lifelong learning service.

Children's Social Care

2.13.25 This area is projecting a £0.120m overspend after the planned application of £0.489m of reserves to support transformational activity, a decrease of £0.351m on the £0.471m reported at quarter 1. This is due to a number of one-off measures together with the placement forecast having reduced by a further £0.081m as a result of the number of Independent Foster Agencies (IFAs) remaining at a relatively low and stable level. The planned use of reserves has increased by £0.190m, primarily due to the utilisation of £0.137m of GM Health and Social Care Partnership funding to support the implementation of the GM Stockport family model.

Preventative Services

2.13.26 Preventative Services includes Early Help, Targeted Youth, Tackling Troubled Families and the Multi Agency Safeguarding Hub and is predicting an overall balanced position for the year.

Achievement of Budget Reductions

2.13.27 The Budget Reductions for Children's Services are solely in relation to the Portfolios share of cross cutting efficiencies, £0.289m in total all of which are currently forecast to be delivered.

Reform

2.13.28 The following table shows the forecast position for the re-configured Reform portfolio after the approved and planned use of reserves.

Table 7 – Reform – Forecast Outturn

`	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Business Intelligence	945	859	-	**(86)**
Executive Office	-	-	-	**-**
Marketing & Communications	723	789	(63)	**3**
People	2,388	2,313	(6)	**(80)**
Policy	270	791	(436)	**85**
Programme Management Office	(3)	140	(143)	**0**
Public Health & HLA	22,566	22,800	(208)	**26**
Youth, Leisure & Communities	5,210	5,183	-	**(27)**
Total Forecast Net Expenditure	**32,099**	**32,875**	**(856)**	**(81)**

2.13.29 The forecast outturn at quarter 2 is an underspend of £0.081m (£0.037m at quarter 1), this is after the planned use of £0.856m reserves. The paragraphs below outline the main movements within the portfolio.

2.13.30 There are several relatively low value variances, as follows:

- Business Intelligence is showing an underspend of £0.086m. In the main this relates to staffing costs, which are offsetting pressures on income and supplies and services.

- Marketing and Communications is showing a slight overspend of £0.003m.

- People Services is showing a favourable variance of £0.080m which relates to underspends on staffing costs.

- Policy is showing an overspend of £0.085m, however work is taking place to realign the budget to reflect new working arrangements following a service review.

2.13.31 Public Health and Heritage, Libraries and Arts (HLA) services are together showing an overspend of £0.026m at quarter 2. An overspend within the Music service is partially offset by underspends on staffing within the Library and Gallery services and also the PFI Contract.

2.13.32 Youth, Leisure and Communities is showing an overall underspend of £0.027m which in the main relates to Outdoor Education and Sports Development creating a combined pressure of £0.050m. The Service area includes a range of community-based services and includes District Partnerships and Community Safety which are forecasting an underspend of £0.077m primarily related to salary costs and vacant posts. The remainder of the services are reporting a net balanced outturn, with no significant variances either way across the range of services.

Achievement of Budget Reductions

2.13.33 The approved Budget Reductions of £0.971m are expected to be achieved in the financial year, with the £0.250m associated with the Design and Assurance review at the final stages of being delivered.

Commissioning

2.13.34 The table below shows the forecast position after the approved and planned use of reserves for the newly created portfolio.

Table 8 - Commissioning - Forecast Outturn

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Commissioning and Procurement	273	509	-	**236**
Finance	9,689	11,300	(1,719)	**(108)**
Total Forecast Net Expenditure	**9,962**	**11,809**	**(1,719)**	**128**

Summary

2.13.35 The forecast outturn position at quarter 2 is an overspend of £0.128m (£0.142m at quarter 1).

Commissioning and Procurement

2.13.36 Commissioning and Procurement is reporting an overspend of £0.236m. The service is experiencing difficulties in recruiting to permanent posts, this is resulting in the necessity to retain interims to provide service continuity leading to an estimated £0.111m overspend. The service is also reporting a net estimated underachievement of income of £0.125m against the budget set for the Early Payment scheme income.

Finance

2.13.37 Finance is showing an underspend of £0.108m in the main due to vacant posts.

Achievement of Budget Reductions

2.13.38 The 2019/20 Budget Reductions for the Commissioning portfolio of £1.375m are forecast to be fully achieved.

Chief Executive

2.13.39 The table below shows the forecast position after the approved and planned use of reserves.

Table 9 – Chief Executive

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Chief Executive	2,385	2,325	-	(60)
Chief Executive Management	1,579	1,579	-	0
Legal Services	3,146	2,994	(15)	(167)
Executive Office	562	518	-	(44)
Total Forecast Net Expenditure	**7,673**	**7,417**	**(15)**	**(271)**

Summary

2.13.40 The portfolio is showing an underspend of £0.271m (£0.154m at quarter 1) after having applied £0.015m of reserves.

Chief Executive, Legal Services & Executive Office

2.13.41 Partnership Support within Chief Executive is reporting an underspend of £0.060m at quarter 2, this relates in a reduction to GM contributions in 2019/20.

Legal Services is reporting an underspend of £0.167m at quarter 2, this is predominantly due to vacancies within Civic and Political Support and Constitutional Services.

Executive Office is reporting an underspend of £0.044m relating to vacancies.

Achievement of Budget Reductions

2.13.42 The Budget Reductions for the Chief Executive Portfolio in 2019/20 are £0.135m and are forecast to be fully achieved.

Capital, Treasury and Corporate Accounting

2.13.43 The following table shows the forecast position, without the use of any reserves.

Table 10 – Capital, Treasury and Corporate Accounting – Forecast Outturn

	Revised Budget £000	Forecast £000	Use of Reserves £000	Variance £000
Capital, Treasury and Corporate Accounting	15,183	12,433	-	**(2,749)**
Total Forecast Net Expenditure	**15,183**	**12,433**	**-**	**(2,749)**

Summary

2.13.44 The Portfolio includes the budgets associated with the Council's Treasury Management activities including interest payable on loans and interest receivable on investments. It also includes the revenue budgets associated with technical accounting entries. The projected year-end position shows a favourable variance of £2.749m (£1.809m favourable at quarter 1).

2.13.45 This increased favourable variance is mainly due to additional dividend income being received from external investments. This is partially offset by projected overspend of £0.518m with regard to the Annual Leave Purchase Scheme. This pressure is a continuation of that highlighted within 2018/19.

Achievement of Budget Reductions

2.13.46 The 2019/20 Budget Reductions for Capital, Treasury and Corporate Accounting total £2.038m and are forecast to be fully achieved.

Schools

2. 13.47 The Council's expenditure on schools is funded primarily by grant monies provided by the Department for Education, the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools' Budget, as defined in the School Finance (England) Regulations 2017. The Schools' Budget includes elements for a range of educational services provided on an authority wide basis and for the Individual Schools Budget which is divided into a budget share for each maintained school.

2. 13.48 Members will recall the DSG is made up of the following 4 blocks of funding;

- Schools
- High Needs
- Early Years
- Central Schools Services

2.13.49 Members will also recall that there is considerable pressure on the DSG, particularly the High Needs block. The pressure in the High Needs area is due to expenditure exceeding the High Needs budget available each year with key contributors being the:

- Increasing high needs population, such as special school places and resourced provision;
- Increasing number of Education Health Care plans requiring high needs top up funding within mainstream schools;
- Cost of providing local Pupil Referral Unit capacity to ensure that the Local Authority fulfils its statutory role; and
- High cost of external placements.

As a consequence, the Schools Forum agreed a 1% movement; equating to £1.878m between the Schools Block and High Needs Blocks in 2018/19. Subsequently a further £1.594m (0.84%) movement of funds between the Schools Block and High Needs Blocks has been agreed for 2019/20.

2. 13.50 Despite the continued support from the Schools Block, the High Needs Block in Oldham is still expected to have an in-year deficit of £1.105m. This contributes to a deficit forecast of £11.745m as at 31 March 2020. The deficit is offset by cumulative virements and savings from the Schools and Early Years Blocks to leave a net deficit of £3.828m (as illustrated in the table below). This in turn is a significant element of the overall deficit on the DSG.

Table 11 – DSG- High Needs Block

	£000
Original Budget Allocation	32,839
Contribution from Schools Block (Schools Forum/ Sec. of State approval)	1,594
Imports and Exports	204
2019/20 Total Budget Available	**34,637**
Estimated Expenditure	(35,742)
Projected in Year Deficit	**(1,105)**
Deficit Brought Forward 01/04/2019	(10,640)
Cumulative Deficit	**(11,745)**
Offset by;	
Virement from Schools Block- 2016/17 to 2018/19	4,643
Savings in Schools and Early Years Block- Cumulative to 2018/19	3,274
Projected Deficit 31/03/2020	**(3,828)**

Overall DSG Position and Recovery Plan

2.13.51 The forecast deficit on the DSG as at Month 6 is presented in the table below. At the start of 2019/20 it was £2.723m of which £5.995m was attributable to the High Needs block. The year-end forecast position for the DSG for 2019/20 is at Month 6 a cumulative deficit of £3.710m, the increase being mostly attributable to pressures in High Needs.

Table 12- Overall DSG Position

	2019/20 £000	2020/21 £000	2021/22 £000
Opening Balance - Surplus/(Deficit)	(2,723)	(3,710)	(2,259)
Savings - Schools Block	-	4,751	-
Savings - High Needs Block	1,023	3,305	4,525
Pressures - High Needs Block	(3,603)	(8,561)	(4,085)
Transfer from Schools Block	1,593	1,956	1,956
NET FORECAST VARIANCE	**(3,710)**	**(2,259)**	**137**

2.13.52 There is a requirement that the DSG is brought back into balance and a DSG financial Recovery Plan was submitted to the Department for Education in line with the deadline of 30 June 2019, the financial elements of which are illustrated in the table above.

2.13.53 A report presented to Cabinet on 16 December 2019 to outline the 2020/21 DSG budget position highlighted that the projected 2019/20 deficit had increased to £5.700m due to increased High Needs spending pressures. This position was also considered at the Schools Forum meeting of 27 November 2019. The Council and Schools are working through plans to reduce the deficit over a 3-year period.

2.13.54 On 4 September 2019, the Chancellor of the Exchequer presented the 2019 Spending Round to Parliament, included in which was notification that Schools budgets will increase by £2.6 bn in 2020/21, £4.8bn by 2021/22 and £7.1bn by 2022/23 within which 2020/21 High Needs Funding for Schools is set to increase by more than £700m.

Subsequently, on 11 October, The Department for Education, via the Education and Skills Funding Agency, released provisional funding allocations for Schools, High Needs and Central School Services for 2020 to 2021 (based on 2018 pupil numbers), the impact for Oldham is summarised in the table below;

Dedicated Schools Grant (DSG)	**2019-20 £000**	**2020-21 £000**	**Difference £000**
Schools Block	189,123	197,283	8,160
High Needs	33,043	38,250	5,207
Central Schools Block	2,999	2,670	(328)

Despite a decrease in the Central Schools Block of £0.328m, the substantial, provisional increase in both the Schools (£8.160m) and High Needs (£5.207m) blocks is clearly good news for Oldham Schools and the Council. The impact that this (together with other variations) will have on the DSG recovery plan was reported to Cabinet on 16 December 2019.

Housing Revenue Account (HRA)

2.13.55 Table 13 compares the initially approved position to the current estimated outturn. The actual closing balance for 2018/19 at £21.304m was £0.062m less than the estimate of £21.366m. The original HRA forecast was for a planned in-year decrease in balances of £1.889m, mainly to support housing related expenditure in the capital programme. The revised forecast is for an increase in balances of £0.446m, a favourable movement of

£2.335m. The variance is mostly attributable to the reprofiling of capital projects along with some additional income received from insurance refunds.

Table 13- Housing Revenue Account Forecast Position

HRA Income & Expenditure Account	Original Budget £000	Latest Forecast £000	Variance to Budget £000
HRA Balances Brought forward	(21,366)	(21,304)	**62**
(Surplus) / Deficit on HRA Services	1,889	(446)	**(2,335)**
HRA Balances Carried Forward	**(19,477)**	**(21,750)**	**(2,273)**

Collection Fund

2.13.56 The tables below show the forecast outturn position for the Collection Fund and the forecast position in relation to the share of balances.

Table 14 - Collection Fund Forecast Position

Collection Fund Balance	Council Tax £000	NDR £000	Total £000
Balance Brought Forward	(2,883)	(1,264)	**(4,147)**
Prior Year Surplus Released In Year	2,550	-	**2,550**
Deficit for the Year	299	(104)	**195**
Surplus Balance Carried Forward	**(34)**	**(1,368)**	**(1,402)**

Table 15 - Collection Fund – Share of Balances; Forecast Position

	Council Tax £000	NDR £000	Total £000
Share- Oldham Council	(29)	(1,354)	**(1,383)**
Share- Greater Manchester Combined Authority (Police and Crime Commissioner)	(4)		**(4)**
Share- Greater Manchester Combined Authority (Fire and Rescue Services)	(1)	(14)	**(15)**
Total (Surplus) / Deficit	**(34)**	**(1,368)**	**(1,402)**

2.13.57 Council Tax and Business Rates are becoming increasingly important with regards to funding Council services. However, these areas can be volatile and subject to a myriad of external influences, as such the financial position of the Collection Fund is under constant review.

2.13.58 A forecast in-year deficit of £0.195m (excluding the in-year release of the prior year Council Tax surplus of £2.550m, of which the Councils share is £2.289m) means that the projected year-end Collection Fund position (incorporating both Council Tax and Business Rates) is a surplus of £1.402m of which the share for the Council is £1.383m.

2.13.59 As expected, the Greater Manchester 100% Business Rates Retention Pilot has continued into 2019/20. The additional proceeds from the pilot are currently shared with

GMCA who receive a maximum of 50% of the benefit in line with the original pilot agreement.

3 Use of Reserves

3.1 The total planned use of reserves at quarter 2 is £5.820m (£3.215m at quarter 1), £5.223m being Earmarked Reserves and £0.597m being the use of Revenue Grant Reserves. This is in addition to the utilisation of £8.818m of reserves that were applied in setting the initial 2019/20 budget.

3.2 In line with the Council's reserves policy, the recommended use of reserves to fund spend during the year have been initially approved by the appropriate officers prior to consideration by Cabinet. In a change from previous years, the reserve will be drawn down against the approval at the end of the financial year after all the relevant expenditure has been incurred. Members will be aware that the forecast use of reserves can change throughout the year as decisions are made and that the total reserve usage will continue to change up to the year end.

4 Flexible Use of Capital Receipts

4.1 Members will recall that at the Council meeting of 27 February 2019, it was approved that up to £3.000m of capital receipts would be used to underpin the revenue budget in line with the flexibilities agreed by Secretary of State for Housing, Communities and Local Government in March 2016.

4.1 A number of schemes were identified which met the qualifying expenditure requirements as detailed within the statutory guidance issued by the Ministry of Housing, Communities and Local Government (MHCLG). To date, each scheme is forecast to achieve the required outcomes with costs anticipated to be slightly lower than projected however still within the approved £3.000m.

5 Conclusion

5.1 The current projected position, after adjustment for reserves, is an overall corporate overspend with the forecast over spending within People and Place, Community Services and Adult Social Care and the Children's Services portfolios all being a cause for concern. As outlined at paragraphs 2.10 to 2.12, management action is being taken to control expenditure in all areas, particularly those that are not subject to demand changes, in order to offset expenditure over which the Council has little control. Although there has been improvement since the quarter 1 position, it is anticipated that the Month 8 financial monitoring report will further reflect the outcome of such activities and show an improved financial forecast for 2019/20.

5.2 In relation to demand led pressures; work, in the form of mitigations and alternative delivery solutions is on-going, there will, however, be an inevitable lead in time for these benefits to be realised. The implications arising from the 2019/20 in year position will be factored into financial planning estimates for 2020/21 and future years as appropriate.

APPENDIX 1

Planned Use of Reserves 2019/20 - Quarter 2

Reserve Name	Balance as at 01 April 2019 £000	Forecast use 2019/20 £000	Anticipated Closing Balance 31 March 2020 £000	Reason for Use of Reserve
Earmarked Reserves				
Integrated Working Reserve				
Strategic Planning and Information	(40)	16	(24)	Supports delivery of Local plan taking into account the Greater Manchester Spatial Framework, as agreed in January 2017
Transformation Reserve				
Transformation	(2,971)	589	(2,383)	Helps to deliver various Transformation projects across the council
Resident First	(180)	180	0	To provide funding to facilitate the Digital by Design project 2019/20
Public Health	(436)	208	(228)	To offset pressures within the Public Health Service.
Regeneration Reserve				
Town Centre Masterplan	(3,147)	500	(2,647)	Costs associated with progressing the Town Centre Vision
Alexandra Park Depot Site Project	(300)	300	0	Costs associated with the development of a new Depot at Alexandra Park
Council Initiatives Reserve				
Green Dividend Ambassador	(67)	24	(43)	To fund the Green Dividend Ambassador costs in 2019/20
Learning & Attainment Reserve	(737)	250	(487)	Oldham Education Skills Commission Expected Activity in year
Local Welfare Provision	(731)	100	(631)	To fund costs incurred for the Local Welfare Provision scheme 2019/20
Leadership Priorities	(300)	180	(120)	As agreed by at Cabinet at its meeting of 20 August 2018 to fund revenue costs relating to the Street cleaning initiative in 2019/20
Chadderton Historical Society	(20)	20	0	Reserves to support Chadderton Historical Society
Career Advancement Service	(81)	81	0	Career Advancement Service
Northern Roots	(555)	245	(310)	Supporting the initial costs for Northern roots
Emergency and External Events Reserve				
Emergency Incident, Threat or Hazard	(250)	40	(210)	Emergency repairs; Denshaw
Fiscal Mitigation Reserve				
District Partnership Excess	0	(224)	(224)	As agreed at Annual Council on 22 May 2019, £0.224m of uncommitted funds from the District Partnership Reserve to be re-prioritised for priority Council initiatives
Business Rates	(1,753)	1,619	(134)	Payment to Greater Manchester Combined Authority with regard to their share of the 100% Business Rate Retention Pilot Scheme for 2018/19.
Directorate Reserve				
Catering Services IT	(25)	25	0	To fund implementation of new IT system within catering service
Fixed Assets - Land Registry	(65)	0	(65)	To fund the Voluntary Registration team to record Council land with the Land Registry Agency
Highways / Environmental Services	(283)	43	(240)	Annual paymenst to CAMEO to support the upgrade of cremators with mercury abatement equipment
Adult Social Care Reserve	(781)	781	0	To support pressures within the adults community care budgets and contractual obligations re pay awards within Miocare.
Registrars Reserve	(15)	15	0	To create a storage room for data sensitive registration records in the cellar at Chadderton Town Hall
Legal Fees re CWD Team	(8)	8	0	Complaints for independent investigations
Balancing Budget Reserve				
Housing 21 Budget Reduction	(250)	250	0	As agreed by Council 27 February 2019, £8.818m of Earmarked Reserves to be used to balance the 2019/20 revenue budget
Corporate Reserve to balance budget	(3,890)	3,890	0	
Waste Smoothing	(157)	157	0	
Business Rates Return on Growth	(1,825)	1,825	0	
Business Rates Retention - National Levy Account 2018/19 Surplus	(978)	978	0	
Business Rates 2018/19 Pilot Scheme Gain	(1,218)	1,218	0	
Business Rates Retention Pilot	(500)	500	0	
District Partnership Reserve				
District Partnership carry forwards	(733)	224	(509)	Reserve to be re-prioritised for priority Council initiatives
Total Planned use of Earmarked Reserves 2019/20	**(22,296)**	**14,041**	**(8,255)**	
Revenue Grant Reserves				
High Needs Strategic Planning	(11)	11	0	To support various SEND Activities throughout 2019/20
SEND Reform / Implementation	(147)	147	0	To support various SEND Activities throughout 2019/20
Pocket Park Funding	(10)	10	0	To fund works at Lees Street in Shaw
High Street Clean Up Fund	(32)	32	0	To fund clean up activities within communities in Oldham
GMCA Targeted - Children's Review	(500)	138	(363)	Implentation supports costs towards GM Stockport family model
Tackling Troubled Families	(1,407)	131	(1,276)	Early help support towards delivery; tackling troubled families
Children's Social Care - National Assessment and Accreditation System	(118)	25	(93)	Implementation of the national assessment and accreditation system
Well North Growing Oldham Feeding Ambition funding	(438)	103	(335)	Supporting various feeding projects around the community in Oldham
Total Planned use of Revenue Grant Reserves 2019/20	**(2,664)**	**597**	**(2,067)**	

Appendix 2

Financing of the 2019/20 Budget at Quarter 2		
	£'000	£'000
Net Expenditure Budget		**(227,007)**
Financed by:		
Business Rates Top-up Grant	(40,653)	
Grants in Lieu of Business Rates	(10,503)	
Improved Better Care Fund Grant – 2015 Allocation	(8,150)	
Improved Better Care Fund Grant – 2017 Allocation	(1,586)	
Independent Living Fund Grant	(2,580)	
Adult Social Care Support Grant	(1,917)	
Winter Resilience Grant	(1,122)	
Housing Benefit & Council Tax Administration Grant	(1,121)	
New Homes Bonus Grant	(961)	
School Improvement Monitoring & Brokerage Grant	(104)	
GMCA Mayoral Grant	(693)	
DWP - Implementation of Universal Credit Grant	(68)	
DWP - New Burdens Grant	(104)	
Homelessness Support Grant	(194)	
Homelessness New Burdens Grant	(62)	
Lead Local Flood Authority Grant	(12)	
Extended Rights to Free Travel Grant	(36)	
Staying Put Grant	(63)	
Extended Personal Advisor Duty Implementation Grant	(21)	
Verify Pensions Earnings Service	(39)	
Retail Discounts New Burdens Grant	(9)	
Brexit Preparation Funding Grant	(105)	
Capital Grants	(2,623)	
Total Government Grant Funding		(72,726)
Council Tax Income - General	(85,677)	
Council Tax Income - Adult Social Care Precept	(6,691)	
Collection Fund Surplus	(2,269)	
Retained Business Rates	(50,826)	
Total Locally Generated Income		(145,463)
Total Grant and Income		**(218,189)**
Balance to be addressed by Use of Reserves		(8,818)
Total Financing		**(227,007)**

ANNEX 2

CAPITAL INVESTMENT PROGRAMME REPORT 2019/20
Quarter 2 - September 2019

1 **Background**

1.1 The original capital programme for 2019/20 reflects the priorities outlined in the 2019-2024 Capital Strategy and Capital Programme as approved at Cabinet on 11 February 2019 and confirmed at the Council meeting on the 27 February 2019.

1.2 The position as at 30 September 2019 is highlighted in this report but as the year progresses the outturn projections will reflect the evolving position.

1.3 For the remainder of the financial year, the programme will continue to be monitored and revised to take account of any new developments and changes in the profile of planned expenditure.

2 **Current Position**

2.1 The approved capital programme summary position for the five years 2019/20 to 2023/24, approved by Council on 27 February 2019 is summarised in Table 1 and shows capital programme expenditure of £84.332m in 2019/20.

Table 1 : Original Budget - Capital Programme 2019/20 to 2023/24

2019/20	2020/21	2021/22	2022/23	2023/24	TOTAL
£000	£000	£000	£000	£000	£000
84,332	77,706	80,785	13,411	5,964	262,198

2.2 Table 2 shows the revised capital programme for 2019/20, with revised expenditure of £65.052m as at 30 September 2019. This is after taking account of approved new schemes and other approved and proposed variations including those arising from the recently concluded Annual Review of the Capital programme as discussed below. There is therefore a net decrease of anticipated expenditure in 2019/20 of £12.091m compared to £77.143m reported at Quarter 1.

2.3 Actual expenditure to 30 September 2019 was £25.590m (39.34% of forecast outturn). This spending profile is in line with previous years. The position will be kept under review and budgets will be managed in accordance with forecasts.

Annual Review of the Capital Programme

2.4 In accordance with previous practice, there was once again a review of the capital programme over the summer months (the Annual Review). This examined any further opportunities to reallocate, decommission or reprofile resources. It also includes an in-depth analysis of capital receipts which may lead to opportunities to increase resource levels to support new projects or provide an alternative to prudential borrowing.

2.5 Officers from within the finance team met with project managers and service officers to critically review the 2019/20 and future years capital programme. The annual review highlighted a number of areas where significant reprofiling totalling £12.655m would be required, it also identified areas of realignment and also a project where S106 funding of £0.015m can be removed from the programme. The financial impact of these changes is summarised in table 2 below and detailed within Appendix G.

Table 2 – 2019/20 Capital Programme

Directorate	Revised Budget (M03) £000	Approved Amend-ments (to M6) £000	Proposed Virement/ Rephase £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Corporate Services	7,544	0	0	292	7,836	7,836
Children's Services	22,576	514	0	(4,204)	18,886	18,886
Community Services & Adult Social Care	2,325	2	0	(303)	2,024	2,024
Housing Revenue Account	2,269	0	0	(415)	1,854	1,854
People and Place	42,278	140	(71)	(7,933)	34,413	34,413
Reform	151	(6)	0	(106)	39	39
Overall Total	**77,143**	**650**	**(71)**	**(12,669)**	**65,052**	**65,052**

(subject to rounding – tolerance +/- £1k)

2.6 In addition the Annual Review there are further proposed changes to the programme with a value of £0.071m, the cumulative effect, if approved would reduce the forecast expenditure by £12.740m to £65.052m, a detailed breakdown of the proposed virements/ re-phasing is shown is appendix G.

2.7 There remains an element of uncertainty about the forecast position and it is inevitable that this will change in the remaining months; that said the forecasts are based on the latest and most up to date information and give a better picture of the likely outturn. A further breakdown of Table 2 on a scheme by scheme basis is shown at appendices A to F.

Re-profiling of the Capital Programme

2.8 The revised capital programme for 2019/20 to 2023/24, taking into account all the above amendments in arriving at the revised forecast position, is shown in Table 3 together with the projected financing profile. Further work will be undertaken to revise the profile for 2020/21 and future years.

Table 3 – 2019/2024 Capital Programme

Directorate Budget	Revised Budget 2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000
Corporate Services	7,836	6,760	3,575	2,700	1,700
Children's Services	18,886	17,591	10,305	5,000	0
Community Services & Adult Social Care	2,024	1,400	703	400	400
Housing Revenue Account	1,854	2,865	922	800	0
People and Place	34,413	70,756	69,102	7,610	3,864
Reform	39	345	400	0	0
Grand Total	**65,052**	**99,718**	**85,007**	**16,510**	**5,964**

Funding	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000
Grant & Other Contributions	(29,866)	(34,727)	(16,443)	(3,202)	(1,973)
Prudential Borrowing	(19,437)	(51,546)	(50,877)	(5,955)	(42)
Revenue	(1,859)	(5,265)	(5,822)	(800)	0
Capital Receipts	(13,890)	(8,180)	(11,865)	(6,553)	(3,949)
Grand Total	**(65,052)**	**(99,718)**	**(85,007)**	**(16,510)**	**(5,964)**

(subject to rounding – tolerance +/- £1k)

2.9 The revised Provision for Emerging Priorities for 2019/20 to 2023/24, taking into account all the above amendments, contained within the Corporate Services budget is as follows:

Table 4- Provision for Emerging Priorities

	2019/20 £000	2020/21 £000	2021/22 £000	2022/23 £000	2023/24 £000
Provision for Emerging Priorities	806	4,500	3,576	2,700	1,700

(subject to rounding – tolerance +/- £1k)

Capital Receipts

2.10 The capital receipts position as at 30 September 2019 is as follows:

Table 5 – Capital Receipts 2019/20

	£000	£000
Capital Receipts Financing Requirement		13,890
Usable Capital Receipt b/fwd.	0	
Actual received to date	(5,942)	(5,942)
Further Required/(Surplus) in 2019/20		**7,948**

(subject to rounding – tolerance +/- £1k)

2.12 The revised capital programme requires the availability of £13.890m of capital receipts in 2019/20 for financing purposes. The total net usable capital receipts currently received in year is £5.942m, leaving a requirement for an additional £7.948m of capital receipts in the current financial year against which there is an anticipated £8.990m worth of receipts expected to be realised, creating an in-year surplus of £1.042m (as demonstrated in Table 6 below). Given the significant amount of receipts needed to finance the capital programme in the current and

future years it is imperative that the capital receipts/disposal schedule is adhered to. This is monitored at the monthly Capital Receipts meeting and will be subject to ongoing review throughout the year, current projection is that this target will be met.

2.13 The Capital Strategy and Capital Programme 2019/24 introduced an expectation of the level of receipts that is anticipated in each of the respective years and therefore an estimate as to the resultant level of over or under programming in order to present a balanced budget. The position as at 30 September 2019 is illustrated in the table below:

Table 6 – Capital Receipts 2019/24

Capital Receipts	**2019/20 £000**	**2020/21 £000**	**2021/22 £000**	**2022/23 £000**	**2023/24 £000**
Capital Receipts Carried Forward	-	(1,042)	(1,399)	4,634	11,154
Estimated Capital Receipts	(8,990)	(8,536)	(5,832)	(33)	(250)
Received in year	(5,942)				
Total Receipts	**(14,932)**	**(9,578)**	**(7,231)**	**4,601**	**10,904**
Capital Receipts Financing Requirement	13,890	8,179	11,865	6,553	3,949
Over/(Under) programming	**(1,042)**	**(1,399)**	**4,634**	**11,154**	**14,853**

(subject to rounding – tolerance +/- £1k)

2.14 The most recent projections are for there to be a surplus in 2019/20 and 2020/21, however, the last three years of the programme shows a deficit in resources. Until a thorough review of the asset disposal programme has taken place, it is prudent to retain the current programme. The capital receipt available in future years will be reviewed and updated as part of the Capital Strategy 2020/21 to 2024/25.

3 Conclusion

3.1 Whilst the current projected position is showing the outturn to match budget, early indications are that there is likely to be some rephasing across all years to reflect the current developments of individual projects/schemes.

3.2 The capital programme is being continually monitored and is reported to Members on a regular basis.

4 Appendices

4.1 Appendix A - SUMMARY – Quarter 2 – Corporate Services
Appendix B - SUMMARY – Quarter 2 - Children's Services
Appendix C - SUMMARY – Quarter 2 - Community Services & Adult Social Care
Appendix D - SUMMARY – Quarter 2 - Housing Revenue Account (HRA)
Appendix E - SUMMARY – Quarter 2 - People and Place
Appendix F - SUMMARY – Quarter 2 - Reform
Appendix G - SUMMARY – Quarter 2 - Proposed Variations

APPENDIX A

SUMMARY – Quarter 2 – Corporate Services

Service area	Revised Budget (M03) £000	Approved Changes /Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Corporate	7,544	0	0	292	7,836	7,836
	7,544	**0**	**0**	**292**	**7,836**	**7,836**

(subject to rounding – tolerance +/- £1k)

Major Variances Commentary

No additional variances to report

APPENDIX B

SUMMARY – Quarter 2 - Children's Services

Service area	Revised Budget (M03) £000	Approved Changes/ Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Children, Young People & Families	623	0	0	0	623	623
Schools – General Provision	3,777	(127)	0	(423)	3,227	3,227
Schools – Primary	4,879	341	0	(2,464)	2,756	2,756
Schools – Secondary	11,408	0	0	(635)	10,773	10,773
Schools – Special	1,889	300	0	(682)	1,507	1,507
	22,576	**514**	**0**	**(4,204)**	**18,886**	**18,886**

(subject to rounding – tolerance +/- £1k)

Major Variances Commentary

No additional variances to report

APPENDIX C

SUMMARY – Quarter 2 - Community Services & Adult Social Care

Service area	Revised Budget (M03) £000	Approved Changes/ Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Adult Services	2,325	2	0	(303)	2,024	2,024
	2,325	**2**	**0**	**(303)**	**2,024**	**2,024**

(subject to rounding – tolerance +/- £1k)

Major Variances Commentary

No additional variances to report

APPENDIX D

SUMMARY – Quarter 2 - Housing Revenue Account (HRA)

Service area	Revised Budget (M03) £000	Approved Changes/ Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Housing Revenue Account	2,269	0	0	(415)	1,854	1,854
Reform Total	**2,269**	**0**	**0**	**(415)**	**1,854**	**1,854**

(subject to rounding – tolerance +/- £1k)

Major Variances Commentary

No additional variances to report

APPENDIX E

SUMMARY – Quarter 2 - People and Place

Service area	Revised Budget (M03) £000	Approved Changes/ Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
Asset Management	3,508	0	0	(149)	3,359	3,359
Asset Mgt - Education Premises	2,617	0	0	(577)	2,040	2,040
Boroughwide Developments	1,336	0	(4)	0	1,332	1,332
Development	448	0	0	0	448	448
District Partnership – Boroughwide	63	7	0	0	70	70
Environment - Countryside	222	0	0	0	222	222
Environment - Parks	26	0	0	0	26	26
IT	5,350	0	0	0	5,350	5,350
Parks & Playing Fields	23	0	0	(15)	8	8
Private Housing - HMRF	250	0	0	0	250	250
Private Housing	2,000	0	0	0	2,000	2,000
Public Realm	233	0	0	0	233	233
Strategic Acquisitions	4,291	0	0	(795)	3,496	3,496
Town Centre Developments	3,162	0	(155)	(2,154)	853	853
Transport - Accident Reduction	453	0	0	(120)	333	333
Transport - Bridges & Structures	2,106	133	0	(979)	1,260	1,260
Transport - Fleet Management	3,662	0	0	(431)	3,231	3,231
Transport - Highway Major Works/ Drainage schemes	8,414	0	12	(2,230)	6,196	6,196
Transport - Metrolink	155	0	0	0	155	155
Transport - Minor Works	1,154	0	0	(475)	679	679
Transport - Miscellaneous	2,779	0	76	(8)	2,847	2,847
Transport - Street Lighting	25	0	0	0	25	25
	42,278	**140**	**(71)**	**(7,933)**	**34,413**	**34,413**

(subject to rounding – tolerance +/- £1k)

APPENDIX E

SUMMARY – Quarter 2 - People and Place Cont'd

Major Variances Commentary

No additional variances to report

APPENDIX F

SUMMARY – Quarter 2 - Reform

Service area	Revised Budget (M03) £000	Approved Changes/ Virements £000	Proposed Virement £000	Proposed Annual Review Virement £000	Revised Budget (M06) £000	Forecast £000
District Investment Fund	151	(6)	0	(106)	39	39
	151	**(6)**	**0**	**(106)**	**39**	**39**

(subject to rounding – tolerance +/- £1k)

Major Variances Commentary

No additional variances to report

APPENDIX G

SUMMARY – Quarter 2 - Proposed Variations

Portfolio / Service / Cost Centre	2019/20	2020/21	2021/22	2022/23	TOTAL	Proposed Action
Corporate Services						
Funding for Emerging Priorities	292,085.40				292,085.40	Realigned from other services
Corporate Services Total	**292,085.40**				**292,085.40**	
Children's Services						
Clarksfield Primary (Oasis Academy) Expansion	(1,500,000.00)	1,500,000.00			-	Rephase to future years
Schools Dedicated Capital Fund (DFC)	(595,810.00)	595,810.00			-	Rephase to future years
Kingfisher School Expansion of PAN and Hydro Pool Replacement	(669,676.54)	669,676.54			-	Rephase to future years
Mayfield Academy Expansion	(500,000.00)	500,000.00			-	Rephase to future years
North Chadderton School Expansion	(324,713.98)	324,713.98			-	Rephase to future years
Oasis Academy - Additional 2FE	(246,935.93)	246,935.93			-	Rephase to future years
Royton & Crompton Sec School (OCL) - Full Astro – pitch replacement.	(14,044.89)	14,044.89			-	Rephase to future years
Royton & Crompton Secondary - Mechanical, Electrical and Roofing works - Essential Condition Works	(330,962.60)	330,962.60			-	Rephase to future years
SEND - Special Provision Capital Fund (SPCF) General Provision 2018-2021	(130,333.00)	130,333.00			-	Rephase to future years
Suitability in Schools	(37,601.62)	37,601.62			-	Rephase to future years
Saddleworth School New Build	457,000.00	(457,000.00)			-	Budget Acceleration
Realign to Basic Need Provision						
Education Basic Need General Provision		172,919.75			172,919.75	
New Secondary 'Free' School	(42,911.00)				(42,911.00)	Funds not required realigned to Basic Need General Provision, as projects have been completed
School Places - Oasis Limeside / Oasis Academy- internals, classrooms, kitchen & dining	(62,669.33)				(62,669.33)	
University Technical College (UTC) Upgrade	(10,530.33)				(10,530.33)	
School Places - New 3FE Build Primary School- former Grange school site	(56,809.09)				(56,809.09)	

Portfolio / Service / Cost Centre	2019/20	2020/21	2021/22	2022/23	TOTAL	Proposed Action
Surplus Resources						
School Places - New 3FE Build Primary School- former Grange school site	(39,301.69)				(39,301.69)	Budget realigned to Funds for Emerging Priorities.
Targeted Basic Need - Expansion of 4 Schools	(96,092.33)				(96,092.33)	
Targeted Basic Need - New Special Academy - Hollinwood Academy	(2,339.99)				(2,339.99)	
Children's Services Total	**(4,203,732.32)**	**4,065,998.31**	**-**	**-**	**(137,734.01)**	
Community Services & Adult Social Care						
Social Care- General Provision	(303,087.79)	-	303,087.79		-	Rephase to future years
Community Services & Adult Social Care Total	**(303,087.79)**	**-**	**303,087.79**		**-**	
Housing Revenue Account						
HRA Capital Strategy	(415,001.00)	415,001.00			-	Rephase to future years
Housing Revenue Account Total	**(415,001.00)**	**415,001.00**	**0**	**0**	**-**	
People and Place						
A62 Manchester Rd Drury Ln/Spencer St Northbound	(4,833.21)	-	-	-	(4,833.21)	Realign to Gen. Provision
Yorkshire Street Connectivity (LGR2)	(2,698.40)	-	-	-	(2,698.40)	Realign to Gen. Provision
HE - Tactile paving - various locations A663	(3,940.19)	-	-	-	(3,940.19)	Realign to Gen. Provision
Eastern Gateway Improvements (Prince's Gate)	(8,224.81)	-	-	-	(8,224.81)	Realign to Gen. Provision
Transport Investment General Provision	19,696.61	-	-	-	19,696.61	Realign from 4 transport schemes above
Cycling / Walking Improvement Schemes	(55,000.00)	-	-	-	(55,000.00)	Realign within Service
Acorn Street, Lees	55,000.00	-	-	-	55,000.00	Realign within Service
Eastern Gateway Improvements (Prince's Gate)	(147,342.34)	-	-	-	(147,342.34)	Reduction in Grant
Flood Defence: Churchyards Dobcross	76,000.00	-	-	-	76,000.00	New Grant Funding
2019/20 HIP Schemes - Amber	(500,000.00)	500,000.00			-	Rephase to future years
2019/20 HIP Schemes - Red	(300,000.00)	300,000.00			-	Rephase to future years
A6104 Hollins Road Corridor Improvements	(95,000.00)	95,000.00			-	Rephase to future years
Chadderton Town Hall Toilet Refurbishment	(78,651.18)	78,651.18			-	Rephase to future years
BR 224 Rhodes Hill Culvert, Rhodes Hill Lees	(30,000.00)	30,000.00			-	Rephase to future years
Br 504 Union Street West Footbridge	(192,323.47)	192,323.47			-	Rephase to future years

Bridge Work - King Street Roundabout Footbridge	(659,671.53)	659,671.53			-	Rephase to future years
Portfolio / Service / Cost Centre	**2019/20**	**2020/21**	**2021/22**	**2022/23**	**TOTAL**	**Proposed Action**
Challenge Fund- A62 Oldham Way- A669 Middleton Road Bridge Strengthening	(96,869.76)	96,869.76			-	Rephase to future years
Corridor Improvement Schemes	(40,000.00)	40,000.00			-	Rephase to future years
DfT Safer Roads Fund	(300,000.00)	300,000.00			-	Rephase to future years
Essential Condition Works - General Provision	(500,000.00)	500,000.00			-	Rephase to future years
Fleet Replacement Vehicles 7 years	(431,436.78)	431,436.78			-	Rephase to future years
Mercury Abatement		(992,037.00)	992,037.00		-	Rephase to future years
New Barn changing Rooms - Essential repairs	(70,000.00)	70,000.00			-	Rephase to future years
Oldham Heritage & Arts Centre – Off Site Storage (PoW Units A & B)	(800,000.00)	800,000.00			-	Rephase to future years
Oldham Heritage & Arts Centre – Phase A	(400,000.00)	400,000.00			-	Rephase to future years
Park Road - Kings Road - Woodstock Street Junction Improvements	(130,000.00)	130,000.00			-	Rephase to future years
Pedestrian and vehicle improvements	(77,671.00)	77,671.00			-	Rephase to future years
Pot Hole Funding	(270,000.00)	270,000.00			-	Rephase to future years
Princes Gate Site C	(800,000.00)	800,000.00			-	Rephase to future years
Springhead Primary School - Re-roof	(76,702.76)	76,702.76			-	Rephase to future years
Wellyhole Street - Constantine Street Traffic Calming	(25,000.00)	25,000.00			-	Rephase to future years
Transport Investment Programme	(1,134,974.27)	1,095,942.00			-	Rephase to future years
Realign to Transport Investment Programme						
Transport Investment Programme					(39,032.27)	Realign within Service
A62 Manchester Rd/Drury Ln to Spencer St N'bound	4,833.21				4,833.21	Realign within Service
GD3 - Town Centre Hungers Lane Improvements	1,039.38				1,039.38	Realign within Service
GD3 - Waterloo St Rhodes Bank Traffic Signal	6,750.00				6,750.00	Realign within Service
Growth Deal 3 Match Funding	23,711.28				23,711.28	Realign within Service
Yorkshire Street Connectivity (LGR2)	2,698.40				2,698.40	Realign within Service
Provision not Required						
Incline Rd Hollinwood - Install new play equipment	(14,790.35)				(14,790.35)	Budget not required S106 – remove from the capital programme

Portfolio / Service / Cost Centre	2019/20	2020/21	2021/22	2022/23	TOTAL	Proposed Action
Surplus Resources						
Creation of Digital Enterprise Hub in Oldham Town Centre	(153,309.39)				(153,309.39)	Budget realigned to Funds for Emerging Priorities.
Creation of Digital Enterprise Hub in Oldham Town Centre	(1,042.00)				(1,042.00)	Budget realigned to Funds for Emerging Priorities.
Strategic Acquisitions- General Provision	(795,005.92)	(204,994.08)	500,000.00	500,000.00	-	Rephase to future years.
Realign to Strategic Acquisition General Provision						
Strategic Acquisitions- General Provision	40,485.39				40,485.39	Funds not required realigned to Strategic Acquisitions General Provision, as projects have been completed
Strategic Acquisitions- 13 Yorkshire Street (Greaves Public House)	(3,665.43)				(3,665.43)	
Strategic Acquisitions- Bank at Mumps	(12,939.62)				(12,939.62)	
Strategic Acquisitions- Land at Rhodes Bank (RSPCA)	(1,000.93)				(1,000.93)	
Strategic Acquisitions- Metropolitan House	(10,459.34)				(10,459.34)	
Strategic Acquisitions- 52 Yorkshire Street (St Mary's)	(12,420.07)				(12,420.07)	
People and Place Total	**(8,004,758,48)**	**5,772,237.40**	**1,492,037.00**	**500,000.00**	**(240,484.08)**	
Reform						
DIF - Chadderton District Partnership (3 wards)	(17,500.00)	17,500.00			-	Rephase to future years
DIF - Failsworth District Partnership (3 wards)	(24,500.00)	24,500.00			-	Rephase to future years
DIF - Oldham District Partnership (7 wards)	(31,500.00)	31,500.00			-	Rephase to future years
DIF - Royton District Partnership (2 wards)	(11,878.00)	11,878.00			-	Rephase to future years
DIF - Saddleworth & Lees District Partnership (3 wards)	(6,851.81)	6,851.81			-	Rephase to future years
DIF - Shaw & Crompton District Partnership (2 wards)	(10,536.56)	10,536.56			-	Rephase to future years
DIF- Coalshaw Green MUGA	(3,500.00)	3,500.00			-	Rephase to future years
Reform Total	**(106,266.37)**	**106,266.37**	**0**	**0**	**0**	
Grand Total	**(12,740,760.56)**	**10,359,503.08**	**1,795,124.79**	**500,000.00**	**(86,132.69)**	

Surplus Resources	2019/20	2020/21	2021/22	2022/23	TOTAL
Grant & Other Contributions - Ringfenced	6,758,936.88	(6,922,163.46)	-	-	(163,226.58)
Prudential Borrowing	3,073,055.63	(1,799,845.09)	(556,361.58)	(500,000.00)	216,848.96
Revenue Contributions	415,001.00	(415,001.00)	-	-	-
Capital Receipts	2,493,767.05	(1,222,493.53)	(1,238,763.21)	-	32,510.31
Grand Total	**12,740,760.56**	**(10,359,503.08)**	**(1,795,124.79)**	**(500,000.00)**	**86,132.69**

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Report to OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE

Oldham Cares Section 75 Pooled Budget Month 6 Position

Portfolio Holder: Councillor Abdul Jabbar MBE, Deputy Leader and Cabinet Member for Finance & Corporate Resources

Officer Contact: Anne Ryans, Director of Finance

Report Author: Anne Ryans, Director of Finance (Oldham Council)
Ben Galbraith, Chief Finance Officer (Oldham CCG)
Ext. 4902

9 January 2020

Reason for Decision

The report provides the Select Committee with an update on the Section 75 Pooled Budget agreement between Oldham Council & Oldham CCG & the forecast position as at month 6. It reflects the information presented to the Commissioning Partnership Board on 28 November 2019.

Executive Summary

Section 75 (S.75) agreements exist between Local Authorities and the NHS nationally for the pooling of budgets to facilitate closer working. Oldham Council and Oldham CCG have entered into such an agreement to facilitate a whole system approach to deliver care to the citizens of Oldham. A revised agreement is being drafted to incorporate a wider range of service areas from both the Council and CCG, however, this has yet to be formally agreed. Until then, only the items of expenditure included as part of the 2018/19 signed agreement remain within the scope of the S.75 agreement, and it is the spend on these categories, updated for 2019/20 value, that are reported here.

Recommendations

That Committee is invited to consider and discuss the month 6 position of the pooled budget agreement between Oldham Council and Oldham CCG.

Oldham Cares Section 75 Pooled Budget Month 6 Position

1 Background

1.1 The report sets out the 2019/20 Oldham Cares Section 75 (S75) pooled budget monitoring position as at month 6. It shows a budget of £148.92m and a year-end forecast of £152.18m producing an adverse variance of £3.26m. Most of this variance relates to Oldham Council services, some of which is offset by favourable variances outside the S75 budget areas whilst the rest is expected to be brought back to balance by the year end after the application of management action.

1.2 The contents of the report have been considered by the Commissioning Partnership Board on the 28 November 2019.

2. Current position

2.1 Whilst work is progressing to finalise the Section 75 agreement for 2019/20, this report has been produced on the basis of the 2018/19 Section 75 agreement. The figures and schemes summarised in the table below and included in Appendix 1 attached will be updated to reflect the revised categories of expenditure once the 2019/20 Section 75 agreement has been approved.

	Month 6		
	Budget £m	**Forecast £m**	**Variance £m**
Pooled Aligned Budget	140.93	144.19	3.26
Community Equipment Pooled Budget	1.40	1.40	-
Transformation Fund	6.59	6.59	-
Total Pooled Funds	**148.92**	**152.18**	**3.26**

2.2 The pooled aligned budget of £140.93m above can be further analysed as follows:

	Budget £m	**Forecast £m**	**Variance £m**
OMBC Contribution	70.49	73.74	3.25
CCG Contribution	70.44	70.45	0.01
Total Pooled Funds	**140.93**	**144.19**	**3.26**

2.3 Oldham Council is reporting an adverse variance of £3.25m as at month 6. The major contributing factors are pressures within community care placements, linked to people with learning disabilities, physical disabilities, sensory and memory and cognitive need.

2.4 The Council's adverse variance will be offset by favourable variances from income generation and salaries costs; these variances relate to budgets that were outside of the Section 75 agreement in 2018/19. The whole of the Community Health and Adults Social Care Services portfolio is forecasting an overspend of £1.020m, as included in the Council's month 6 budget monitoring report that was presented to Cabinet on 18

November 2019 (and is also for consideration on this agenda) and will work towards achieving a balanced outturn. Therefore, based on the 2018/19 agreement, there is no anticipated financial risk to Oldham Cares or the wider integrated health economy in Oldham at the end of 2019/20.

2.5 At month 6 the CCG is reporting that the forecast spend on pooled budgets is substantially in line with planned expenditure overall. Within this total, there are offsetting variances between the category of continuing health care spend (between CHC and intermediate care placements), and also between contracted mental health placements and spot purchased placements. However, collectively these have an insignificant net over spend.

2.6 Within the Pooled Aligned budget, the CCG continues to forecast the delivery of its identified savings schemes.

2.7 Oldham CCG also hosts the Oldham Cares Transformation Fund received from Greater Manchester Health and Social Care Partnership (GMHSCP). At month 6 the full value of allocations to be received within the year is expected to be spent. As at month 6, the CCG had received £4.9m of allocations in relation to the Oldham Locality Schemes, which has been applied to a variety of programmes as approved by Commissioning Partnership Board, outturn expenditure on the fund is expected to be £6.59m.

3 Options/Alternatives

3.1 Options are not presented as the report is intended to prompt discussion and debate among Committee colleagues.

4 Consultation

4.1 Consultation with the services within Oldham Cares, the Director of Finance & Chief Finance Officer.

5 Financial Implications

5.1 The full financial implications are detailed in the report.

6 Legal Services Comments

6.1 There are no legal issues at this time.

7 Co-operative Agenda

7.1 Improving the quality and timeliness of the financial information available to citizens of Oldham supports the co-operative ethos of the Council.

8 Human Resources Comments

8.1 There are no Human Resource implications.

9 Risk Assessments

9.1 The risk is that the proposed management actions are not achieved in full. Should this be the case then alternatives will be sought.

10 IT Implications

10.1 There are no IT implications.

11 Property Implications

11.1 There are no Property implications.

12 Procurement Implications

12.1 There are no Procurement implications.

13 Environmental and Health & Safety Implications

13.1 There are no Environmental and Health and Safety implications.

14 Equality, Community Cohesion and Crime Implications

14.1 There are no Equality, Community Cohesion and Crime implications.

15 Equality Impact Assessment Completed

15.1 Not Applicable.

16 Background Papers

16.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

Oldham CCG Financial Outturn Position - Quarter 2 2019 presented to NHS Oldham Clinical Commissioning Group Governing Body Meeting (Public) on 7 November 2019

Oldham Council Revenue Monitor and Capital Investment Programme 2019/20 Quarter 2 September 2019 – presented to the Cabinet meeting of 18 November 2019

17 Appendices

17.1 Appendix 1 Analysis of the Section 75 Pooled Fund as at Month 6

SECTION 75 APPENDIX 1

1) Pooled Aligned Budget **** Based on 2018/19 agreed reporting requirements as at Month 6

OMBC Lead Commissioner / Provider	Provider	Budget £'000	Forecast £'000	Variance £'000
Care Management Placements includes inter alia, home care, care homes, personal budgets and respite care				
Learning Disability	Various	14,202	15,791	1,589
Mental Health	Various	7,557	7,567	10
Physical Support	Various	31,894	33,547	1,653
Sensory Support	Various	1,125	938	(187)
Support with Memory & Cognition	Various	3,124	3,309	185
Mental Health and LD block and external contracts	Various	4,838	4,838	-
Older People contracts	Various	1,201	1,201	-
Mio-Care Contract, including reablement	Mio-Care	11,254	11,254	-
Extra-care housing	Mio-Care	294	294	-
Better Care Fund Staffing	OMBC			-
Hospital and Urgent Care Social Work Team	OMBC	716	716	-
Neighbourhood Teams	OMBC			-
Strategic Commissioning Staffing	OMBC	235	235	-
Community Cluster Teams	OMBC	2,136	2,136	-
Carers Services	OMBC / Various	362	362	-
Housing Related Commissioning	Various	505	505	-
		79,443	**82,693**	**3,250**
Disabled Facilities Grant		2,065	2,065	0
		2,065	**2,065**	**0**

This table includes £11.022m of OMBC commissioned services for which funding is received from the CCG.

SECTION 75 APPENDIX 1

CCG Lead Commissioner (Assumes a £5.9m contribution from OMBC)	Provider	Budget £'000	Forecast £'000	Variance £'000
Mental Health Contracts	Pennine Care FT	26,617	26,539	(78)
	Greater Manchester Mental Health FT	584	584	-
	Learning Assessment & Neurocare Centre	106	106	-
	Turning Point	719	708	(11)
Child and Adolescent Mental Health	Various	226	225	(1)
Dementia	Various	37	62	25
	Making Space	35	35	-
	Age UK	72	72	-
Improving Access to Psychological Therapies	TOG Mind	901	901	-
	PCFT Military Veterans	42	40	(2)
Mental Capacity Act	Various	118	118	-
Mental Capacity Services - Non-Contracted Activity	Various	111	64	(47)
Mental Capacity Services - Other	Various	606	606	-
Learning Disabilities block contracts	Various	203	208	5
Placements				
Mental health	Various	1,720	2,380	660
Mental Capacity Services - Adults	Various	4,910	4,802	(108)
Mental Capacity Services - Older People	Various	1,199	964	(235)
Learning Disabilities	Various	584	375	(209)
Adult CHC and FNC	Various	12,000	12,303	303
Children's CHC	Various	1,244	1,293	49
Community s117	Various	211	211	-
Intermediate Care	Various	566	234	(332)

CCG Lead Commissioner (continued)	Provider	Budget	Forecast	Variance
		£'000	£'000	£'000
Intermediate Care - Butler Green	PCFT/SRFT	3,514	3,514	-
Falls Service	PCFT/SRFT	226	226	-
Falls Service	Age UK	78	78	-
Early Supported Discharge and Community Stroke	PCFT/SRFT	911	911	-
Alternate to Convey	Go To Doc	260	267	7
Wheelchair Service	Rosscare	555	555	-
End of Life Coordinator	PCFT/SRFT	47	47	-
End of Life Consultant	Dr Kershaws	80	80	-
Carers	OMBC	411	411	-
Patient Support	Action for Blind People (formerly RNIB)	18	18	-
Assisted Discharge	Red Cross	103	103	-
Joint Working Agreement	Various	177	156	(21)
Alcohol Liaison	PAHT	106	106	-
Warm Homes (Fuel Poverty)	OMBC	125	125	-
		59,422	**59,427**	**5**
Total Pooled Aligned Budget Expenditure		**140,930**	**144,185**	**3,255**
OMBC Contribution				
OMBC Disabilities Facilities Grants		2,065	2,065	0
OMBC Social Care Support Grant (improved BCF grant)		9,736	9,736	-
OMBC funding for OMBC commissioned services		58,685	61,935	3,250
		70,486	**73,736**	**3,250**
CCG Contribution				
CCG funding for OMBC commissioned services		11,022	11,022	-
CCG funding for CCG commissioned services		59,422	59,427	5
		70,444	**70,449**	**5**
Total Contribution		**140,930**	**144,185**	**3,255**

		Budget £'000	Forecast £'000	Variance £'000
2) Community Equipment Pooled Budget				
OMBC Contribution		700	700	0
CCG Contribution		701	701	0
Total Pooled Budget		**1,401**	**1,401**	**0**
3) Transformation Fund				
Oldham Locality		4,901	4,901	0
Primary Care - GP Forward View		988	988	0
GM Mental Health - Crisis Care (Oldham Locality)	Note, for comparison with 18/19, the allocations received for Crisis Care for the Oldham locality have been included within the Pennine Care contract, and are therefore contained within the Mental Health contracts line.			0
GM Mental Health - RAID (ROH site)		702	702	0
Total Transformation Fund		**6,591**	**6,591**	**0**

Summary of Pooled Funds

Pooled Aligned Budget	140,930	144,185	3,255
Community Equipment Pooled Budget	1,401	1,401	-
Transformation Fund	6,591	6,591	-
Total Pooled Funds	**148,922**	**152,177**	**3,255**

Oldham Council

Report to: Overview & Scrutiny

Report Title: Medium Term Property Strategy

Portfolio Holder:
Councillor S Fielding, Cabinet Member for Economy and Enterprise

Officer Contact: Helen Lockwood, Deputy Chief Executive, People & Place

Report Author: Peter Wood, Head of Strategic Estates and Facilities Management
Ext. 4028

6th December 2019

Executive Summary
This report provides an update to the substance to the philosophy of the Council's Medium - Term Property Strategy (MTPS) approved by Cabinet in August 2018, which outlines the plans, actions and approach that the Council's Property Services will be undertaking in order to meet the objectives as set out in the MTPS.

Highlighted within this report is the proposed first stage (2019/20) to the required £0.5m property efficiency savings that will be developed further into programmes of work for 2020 to 2023, once the work associated with: the review of the Town Centre Master Plan (TCMP), the Accommodation Strategy (AS), the Local Asset Review (LAR) and the Cluster Review approach is completed.

The MTPS strategy is predicated on the principle that the aforementioned work streams will provide new facilities and working methodologies that will deliver wider property efficiency savings, with new income, which will be required to meet MTPS objectives. This first stage of the property rationalisation review has identified a number of premises (as detailed in Appendix A herewith) that are deemed surplus to the Council's Service Delivery Category and subject to required approvals will be disposed of or transferred to other user groups to materialise the £0.5m 2019/20 revenue reduction saving required.

Recommendations
The Overview and Scrutiny Board is to note the content of this report and progress made to date.

Medium Term Property Strategy 2018-22

1 Background

1.1 The Council has a large and diverse property portfolio. It includes land and buildings used to deliver services from; assets held to support operational services, development, regeneration and properties that are held to provide an income stream.

1.2 Best practice strategic asset management recommends that a Property Strategy is prepared that describes the general direction that the Council's property portfolio will take over the next 5 years, the approach to be adopted in getting there and the policies that will be applied to decision making.

1.3 Oldham Council's approach is to have a high level Medium - Term Property Strategy (MTPS) that incorporates a detailed Asset Management Plan for every property asset / group of assets the Council has and a Commercial Property Investment Strategy to guide and set principles of how investment in property is undertaken and income generated.

1.4 On the 20th August 2018, Cabinet approved the proposed MTPS, the philosophy of which divided the existing corporate estate into six property categories (as identified in the table below that also includes a narrative of the outcome characteristics).

	Description	Outcome Characteristics
Service Delivery - Direct	Assets occupied by the Council to deliver a Council service.	A safe, flexible, efficient portfolio of assets held corporately, that supports and compliments Council and third-party service delivery. This estate will continually evolve as opportunities are taken to rationalise the assets to provide revenue savings and capital receipts and avoid backlog maintenance expenditure. However, investment to improve efficiency, improve utilisation and service delivery will take place, in particular where further asset rationalisation can result.
Service Delivery - Indirect	Assets occupied by third parties (i.e. tenanted) and delivering a Council service that if not occupied by the third party would need to be occupied by the Council; or property used to support the delivery of a Council objective, (e.g. business incubation).	
Regeneration	To deliver/support Council and/or third party promoted current or future regeneration/development where the primary outcome to the Council is not financial. On completion of the regeneration project the asset will be reallocated to a different category.	A dynamic portfolio of assets held to deliver regeneration by the Council or third parties that will improve Oldham 'place'; will attract investment and encourage enterprise to thrive; provide homes and support healthy and independent lifestyles.

	Description	Outcome Characteristics
Cooperative	Property held by the Council and occupied by a 'community organisation' to deliver community-based services. This includes all Community Asset Transfers.	The Council's ambition for Oldham is to deliver a co-operative future where everyone does their bit to create a confident and ambitious borough. Cooperative assets are those that empower residents to take greater control of their own lives. Community use of assets is the transfer (or temporary use) of land and or buildings from the Council's ownership into the stewardship and/or ownership of third sector organisations. Transfer brings responsibility. Accordingly, the management of risks including those relating to health and safety, finance, reputation, repair and maintenance, insurance to be identified whilst complying with the Council's statutory duties and responsibilities.
Surplus / Vacant	Non-income generation assets that are surplus to the Council's requirements and to be disposed of.	A portfolio of assets that are currently being disposed of or to be disposed of when market opportunities are appropriate. Pending disposal, holding costs to be minimised, with opportunities taken to improve saleability.
Income Generation	Occupied by third party organisations and held to provide a financial return to the Council (income and/or capital).	A diverse portfolio of assets that provides a secure and increasing income steam. Net revenue received is paramount to the Council as is the opportunity to increase the capital value by proactive acquisition and disposal, with reinvestment in this portfolio. Lease events, voids, service charges, maintenance are to be managed to maximise income receivable.

1.5 With the Council faced with unprecedented financial challenges as its funding arrangements change, the development of the MTPS is focused on realigning the Corporate Estate to meeting the Council's Corporate Objectives and Medium-Term Financial Plans. For each of the strategic asset management categories, the following performance targets were set as approved by Cabinet.

- 20% reduction in the number of assets (5% per annum over a 4-year period) to the Service Delivery (Direct and Indirect) estate categories.
- 25% reduction in the number of assets held within the Regeneration estate by December 2018; to be reclassified within the Surplus, Service Delivery, or Income Generation estate categories.
- A 20% increase in the number of assets transferred to community groups through the Co-Operative estate.
- A reduction by 2% per annum in surplus / vacant - residential ground rent (tenancies)
- A 25% increase in income (over a 4-year period) to rent receivable from the current Income Generation estate.
- To reconcile and make service charges more transparent, to achieve a 10% improvement to charges.
- To acquire new income from purchased investments/ assets over a 4-year period.

1.6 The MTPS identified that collectively the targets had the potential to achieve a balanced revenue saving with new income target of £4.5m against the property portfolio by 2022/23.

2. Service Delivery Category

2.1 It is proposed that these property efficiency savings will be delivered through several work streams that include: a review of the Town Centre Master Plan (TCMP), the Accommodation Strategy (AS), the Local Asset Review (LAR) and the Cluster Review approach when completed.

2.2 The MTPS strategy is predicated on the principle that the aforementioned work streams will provide new facilities and working methodologies that will deliver wider property efficiency savings with new income, which is required to meet MTPS objectives. In response to the Service Delivery Category (Direct and Indirect) performance target, a review of the associated assets has been undertaken, with a view to identifying which assets could be considered for disposal, or transfer to an alternative service provider to meet the 2019/20 £0.5M target requirement.

2.3 The review discounted those assets that were considered as essential, or prestige to the Council, which included (i.e. schools, town halls, cemeteries, parks, OCL assets etc.), or, for this exercise had minimal revenue reduction implications; but included analysis of the properties utilisation, backlog maintenance liability and future investment requirement.

2.4 The review also included 72 assets (40%), which were transferred from the Regeneration category and reallocated to either the Surplus, or Service Delivery categories. The transfer of these assets released 22 land sites that have been transferred to the Surplus Category, although they have a limited capital value estimated to be in the region of £50k.

2.5 It is clear from the review that the Council has for many years been diligently rationalising its Corporate Estate. These previous rationalisation activities have been undertaken to such a degree that in order to achieve the 2019/20 £0.5m there is little flexibility within the proposed 2019//20 disposal programme, which has been developed in line with our current operational plans and strategy.

3. 2019/20 Programme Delivery

3.1 The following assets have been placed into the proposed 2019/20 programme, which are currently either: progressing to sale where already approved, are surplus to operational requirements, have significant revenue and backlog maintenance issues, or are vacant properties.

- Brownhill Visitors Centre (site to be sold).
- Chadderton Precinct and Royton Public Conveniences (to be sold).
- Charles House
- Coppice Community Centre (existing Panda tenant to be relocated and site sold).
- Crossley Playing Fields – Changing Rooms. (to be demolished).
- Dovestones Public Conveniences (development opportunity).
- Greenacres Cemetery - entrance archway and adjoining two cottages (site to be sold, or form part of a development agreement)
- Highbarn House (to be sold for housing development)
- Limehurst Youth and Community Centre (site to be sold or used for housing development).
- Millyard Centre (to be sold).
- Rock Street (existing services to be relocated, site to be sold).

- Royton Town Hall Car Park (possible lease termination)
- Satellite Youth Centre (Community Asset Transfer project)
- Royton Library (to be relocated into Royton Town Hall)
- Sholver Community Centre (Community Asset Transfer project).
- Snipe Clough Changing Rooms (site to be demolished as part of Eco Depot project).
- Temperence Hall (site to be sold).
- Walkers Road Tenant Hall
- Werneth Park Music Rooms (Listed building)
- Werneth Integrated Youth Centre (subject to Charity Commission approval, site to be sold).

3.2 Further details regarding the proposed 2019/20 programme is included herewith in Appendix A, which also includes the potential year end net revenue savings (forecast at £490k). The costs associated with the disposal of the sites will be dealt with either through Unity Estates general work programmes, or via related redevelopment projects.

4. Review Outcome

4.1 The philosophy of the MTPS is based on achieving improved income and revenue savings from the targets highlighted in Section 1.5 as aforementioned. The two critical elements to the MTPS are:

- a 20% reduction in the number of assets (5% per annum over a 4-year period) to the Service Delivery (Direct and Indirect) estate categories, and,
- to acquire new income from purchased investments/ assets over a 4-year period.

4.2 There is an interdependency between the objectives in order to achieve the overall revenue saving target, balanced between new income and efficiency savings. The greater the efficiency savings, the less investment requirement to meet the target variance.

4.3 Further disposal programmes will be developed for 2020 to 2023 once the work streams associated with the Town Centre Master Plan, the Accommodation Strategy, the Local Asset Review (LAR) and the work with a cluster place-based approach to relocating services have been completed. These programmes (along with the first-year programme as set out within this report), will focus on achieving the overall reduced revenue target of £4.5m as outlined in the MTPS by 2023.

5 Progress to Date

5.1

Premise	Comment	Status
Brownhill Visitors Centre	Sold	
Chadderton Precinct and Royton Public Conveniences.	Reviewing ASDA Lease, work in progress.	
Charles House.	To be progressed 20/21.	
Coppice Community Centre.	Reviewing options to relocate existing tenant.	
Crossley Playing Fields.	Under review.	
Dovestones Public Conveniences.	Progressing development opportunity.	
Greenacres Cemetery.	Progressing development opportunity.	
Highbarn House.	Demolished.	

Limehurst Youth and Community Centre.	Reviewing options to relocate the modular building.	
Millyard Centre.	Progressing to sale.	
Rock Street.	Plans in place to relocate existing services to release site for development.	
Royton Town Hall Car Park.	Decision taken to retain this asset.	
Satellite Youth Centre.	Progressing Community Asset Transfer.	
Royton Library.	Dependent on completion of regeneration of Royton Town Hall.	
Sholver Community Centre.	Progressing Community Asset Transfer.	
Snipe Clough Changing Rooms.	Progressing as part of Eco Depot project	
Temperence Hall.	Premise due to demolished.	
Walkers Road Tenant Hall.	To be progressed 20/21.	
Werneth Park Music Rooms.	Under review.	
Werneth Integrated Youth Centre.	Progressing to sale, although capital receipt goes into a separate Charitable Trust Account within the Council's Finances.	

7 Consultation

7.1 Officers and Ward members have been consulted with in accordance with the Council's Land and Property Protocols.

8 Financial Implications

8.1 To date £490k of the £500k target has been identified in year and allocated to budgets. However, £200k of the Savings relate to expected income form the purchase of units on Albion St. Should the purchase continue to be subject to a delay, the savings will need to be identified from elsewhere in the estate, which will become increasingly difficult as the year progresses.

The full year effect of part year 19/20 savings in 20/21 is estimated to be £218k and relates to the Carbon Reduction Commitment, Brownhill Visitors Centre and Forge Industrial Estate. These are current classified as amber as they may be required to substitute all or part of the anticipated Albion St incomes.

Work is ongoing to develop financial models around various potential asset acquisitions and development opportunities. (James Postle)

9 Legal Comments

9.1 Property transactions for Council assets must be undertaken in accordance with the Land and Property Protocols and any marketing exercise undertaken must be conducted in accordance with the principles of fairness, openness and transparency. (Rebecca Boyle).

10 Co-operative Agenda

10.1 The Council's property portfolio includes a Cooperative Estate, which is for property held by the Council and occupied by community organisations to deliver community-based services. This includes all Community Asset Transfers.

11 Human Resources Comments

11.1 None

12 Risk Assessments

12.1 Please refer to MTPS Risk Registrar

13 IT Implications

13.1 None

14 Property Implications

14.1 Fully covered within the report. (Peter Wood)

15 Procurement Implications

15.1 None

16 Environmental and Health & Safety Implications

16.1 N/A

17 Equality, community cohesion and crime implications

17.1 None

18 Equality Impact Assessment Completed?

18.1 No

19 Key Decision

19.1 No

20 Key Decision Reference

20.1 N/A

21 Background Papers

21.1 N/A

23 Appendices

23.1 Appendix A -

Site Image	Year	Site Name	Area	Existing Tenants	Proposed Relocation	Estimated Disposal Costs. Investment. Demolition	Potential Capital Reciept	Revenue Cost / Savings	Impact Rating (RAG Rating)
	1	Brownhill Visitors Centre	Saddleworth North	Mark and Louisa Jane Steward	Sold.			£71,459.85	
	1	Chadderton Precinct & Royton Public Conveniences	Chadderton North	(None on Concerto)				£10,314.32	
	1	Charles House	Failsworth West	Age Concern				£2,655.34	
	1	Coppice Community Centre	Werneth	Coppice Community Panda Preschool				£3,913.93	
	1	Crossley Playing Fields Changing Rooms	Chadderton Central					£21,608	
	1	Dovestones Car Park and Public Conveniences	Saddleworth South	Rangers Station	Revert to RSBP.			£18,457.66	

	1	Greenacres Cemetery	Waterhead	(None on Concerto)	Vacant.			£19,848.44	
	1	Highbarn House	Royton South					£36,979.21	
	1	Limehurst Youth and Community Centre	Hollinwood	(None on Concerto)	Vacant.			£6,670.06	
	1	Millyard Centre	Shaw	(None on Concerto)	Sell.			-£1,483.87	
	1	Rock Street Centre	St. Marys	(None on Concerto)	Staff to be relocated in other Council premises.			£95,014.87	
	1	Royton Town Hall (Car Park)	Royton South	(None on Concerto)				£2,000.00	
	1	Satellite Youth Centre	Saddleworth South	Saddleworth North and South Childrens Centre. Saddleworth Sports Youth and Community Association	Leased out.			£30,283.78	

	1	Royton Library	Royton South					£24,671.98	
	1	Sholver Community Centre	St. James	Sholver and Moorside Communit y Team	Communit y Asset Transfer.			£17,135.09	
	1	Snipe Clough Changing Rooms	Medlock Vale		To demolish as part of the Eco depot scheme.			£640.92	
	1	Temperence Hall	St Marys	(None on Concerto)				£1,890.99	
	1	Walkers Road Tenant Hall	Hollinwood	(None on Concerto)				£6,381.93	
	1	Werneth Park Music Rooms	Werneth	(None on Concerto)				£2,098.32	
	1	Werneth Integrated Youth Centre	Werneth	(None on Concerto)	Vacant.			£3,104.74	

Oldham Housing Strategy 2019
Delivery Plan

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
An attractive 'Housing Offer' to support an inclusive economy.	Financial schemes to help people access a wider range of affordable housing.	Oldham Council	Undertake a review of the present Local Authority Mortgage Scheme (LAMS) and support from Central Government and/or socially ethical lenders to determine whether an alternative local scheme should be developed Complete a review of the present Equity Release Scheme to establish if it is appropriate and whether a refinement is required to meet the broader needs identified in the Housing Strategy Explore the feasibility of introducing a Tenants Incentive Scheme in conjunction with Social Landlords determining each organisations appetite for risk to provide finance assistance to assist social housing tenants to access home ownership alongside other direct support that might be appropriate.	Develop any revised or new financial schemes offer within the future Oldham Housing Options Service. Undertake research to determine whether a rent to buy scheme would be feasible in Oldham.	Implement and embed appropriate local financial schemes arising from the reviews within the Housing Options service.	Full consideration completed to offer financial products for first time buyers and policy and criteria established to support new entrants and pathways into home ownership.

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
An attractive 'Housing Offer' to support an inclusive economy.	Involve a range of identified housing needs groups through the master-planning, planning and place plans that identify a number of centres and sites across the Borough that would meet these needs.	Oldham Council	Commission a review and consider the existing evidence base on young people (aged 16-30) as to where their peers move to when they leave the family home or care system	Consider the research and embed the monitoring of delivery of new homes for specialised and supported housing against the LHNA as part of the review of the Local plan	Develop our approach in light of the research to create a housing offer for young people.	Understand the degree of satisfaction with young movers and establish what young people ideally want from a 'housing offer'
		Oldham Council	Ensure the housing strategy and supporting evidence base inform and align to the Town Centre vision and master-plans.	Develop the Town Centre master plan in line with the outcomes of the commissioned research.	The sites where we build new homes within the Town Centre master-plans will be the focus of measures to develop ' balanced communities'	Develop new homes attractive to young people. Adoption of the Local Plan to include building for life design standards
		Oldham Council	Identify a number of centres and sites across the borough that are close to good local facilities that would be attractive to active older people looking to right size and are suitable for people with mobility issues.	Facilitate the development of new extra care housing in a least two locations to increase the options for older people looking for long term housing solutions with support and care options on site.	The sites where we build new homes will be the focus of measures to develop 'age friendly' communities by the adoption of building for life design standards and attractive for older people looking to right size and for those with mobility issues.	Develop new homes attractive to older people and with mobility issues Adoption of the Local plan to include building for life design standards

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
An attractive 'Housing Offer' to support an inclusive economy.	Improve the housing offer to Older People	Oldham Council/Housing Association partners		Consider the recommendations emerging from the Greater Manchester Home Improvement review as they emerge.		Homes, attractive and suitable and accessible for Older People
		Oldham Council/ Oldham Cares	Consider and review the current services and sources of funding to provide an Outreach Support service in a range of languages to help older people from BME communities to know their housing options.	Following the review and subject to funding consider how an outreach service can be best linked into the Housing Options Service.		Older people from BME communities better understand the full range of housing options available to them. Including being provided better access to suitable homes and visits to Extra Care Schemes.
	Review Technology Enabled Care and Community Alarms (Helpline)	Oldham Council, Oldham Cares	Develop a technology enabled startegy	Develop the Community Alarm service and infrastructure in line with the findings of the helpine review and Digital switch over requirement	Replace any outdated technology in Council's own stock	Homes, attractive and suitable and accessible for Older People

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
An attractive 'Housing Offer' to support an inclusive economy.	Review of the Housing Options Service	Oldham Council/ Housing, Health and Social Care partnership.	Successfully bring the existing service back in house from FCHO. Undertake a fundamental review of the Housing Options, Advice and Tenancy support service that Is flexible to be able to work as part of a multi-disciplinary team, (including health and social care) who are dealing with clients who have housing difficulties Continue to work with Registered Housing Partners to develop and pilot innovative approaches to assisting households who are struggling to access a social housing tenancy due to affordability issues. Identify and consider the options available to the Council utilising the Housing Options for Older People (HOOP) resources. Review the existing Disability Living Service and Disabled Housing Register to consider widening out the offer to all residents with additional supported housing needs	Future service to include an independent affordability assessment for anyone wishing to move into home ownership. Promote Home-share with the newly configured service. Review the tenancy sustainment service in line with the outcomes from the PRS Neighbourhood Improvement plan. Establish a broader supported housing living service and signposting service for people over 60 and for those residents with additional needs within the Oldham Housing Options Service	Provides high quality support for private tenants and landlords towards resolution of property or tenancy problems in partnership with other agencies. Publicise housing options widely and provide regular updates through a data base of residents who would like to receive information on intermediate housing options. Target places where we will reach people who may be looking for a home.	New service proactively supplies clear and up to date information and advice on the full range of housing options, advice and support and pathways into tenures both Social, Affordable and Private Housing.
		Oldham Council/ Housing, Health and Social Care partnership.		Re-establish a local mutual exchange scheme in partnership with our registered housing providers and hold events to allow transfer tenants to come together face to face.		Tenants looking to transfer will be able to 'advertise' their desire to exchange tenancies and details of their home online and be able to contact each other directly on line.

	Review of Specialist and Supported housing for vulnerable people.	Oldham Council/ Housing, Health and Social Care partnership.	Investigate best practice, identified needs and housing options for older people with care needs, including dementia	Explore the opportunities for developing new ECH schemes in Oldham		Help older people stay at home for as long as possible, preventing/delaying admission to residential and nursing care and hsospital stays
			Explore opportunities to provide accommodation with integrated opportunities for training, employment and apprenticeships for people with a Learning Disability, to help maximise independence.	Consult with care leavers to find out what it is they would find most useful in terms of their accommodation and pathways into independence.	Review our approach to sourcing suitable accommodation with support for young people between 16 and 25 leaving the care system, including consideration of dedicated units to provide 'on-the-day' emergency accommodation and semi-independent homes for longer term occupation for those moving to independence	Review and improve our Housing offer for vulnerable people

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
An attractive 'Housing Offer' to support an inclusive economy.	Provide more homes accessible to large and intergenerational families to relieve overcrowding.	Oldham Council	Capture in the review of Housing Options Service the need to provide more focussed support to downsizing to free up any available larger homes	Assist overcrowded homes to move into larger homes where appropriate by:- Helping households better access the finance required. Consider a Council equity share in a larger home (subject to eligibility criteria)	Aim through the Local Plan for a significant proportion of new homes built in the Borough over the next 20 years to be larger 4,5 and 6 bed properties.	Reduce overcrowding
	Support for Co-operative Housing Offer.	Oldham Council	Develop a set of criteria whereby self-build options can be supported and facilitated for people who want to participate in building their own home, sometimes learning new skills alongside skilled tradespeople	Establish a criteria and offer to promote custom build options for those who want to self –build.	Support intentional communities to achieve their aspirations for a c-operative housing living experience including:- Community Land Trusts Co-Housing Models Co-operative Housing where residents manage their own homes collectively	Provide options for Do it Yourself and support for community led housing through allocation of appropriate sites within the Local Plan.
		Oldham Council	Lobby for resources through Homes England Community Housing Fund to support the above developments.			Lever in additional revenue support to increase capacity and support for community led housing models.
	Develop a Private Rented Sector Housing Action Area	Oldham Council/ Housing, Health and Social Care partnership	Ensure that housing (social and private rented) forms part of a whole system place based offer aligned to new districts/clusters with housing officers and council officers working as part of multi-disciplinary teams to solve issues for people and also housing and wider place problems . That will	Ensure outcomes for housing are aligned with plans to reduce and alleviate poverty Explore the establishment of a local housing company to intervene directly in these areas.	Develop stronger lobbying voice at GM level to include:- Access to funding. Common set of PRS standards Sharing information on for example rogue landlords.	Make better use of existing properties by bringing empty homes back into use. Improve quality and condition of homes and tenancies for private rented sector tenants

			include:- -Identification of one or two housing action pilot areas based on the evidence base. Development of a stronger tenancy sustainment and landlord and tenant engagement and education offer as part of the review of the Housing Options service - Pilot a 'Lease and Repair Scheme -Pilot a 'Purchase and Repair' scheme. Review of approach to PRS areas not within selective licencing areas.	Determine our approach to developing an ethical lettings agency		
		Oldham Council	Review and refocus of selective licencing as part of a whole system place base integration offer			Consider whether the resources available are sufficient. Explore what ways the scheme might be modified to achieve better outcomes. Decide whether to refocus the scheme.

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026 onwards)	Outcomes
Delivering the Housing Offer.	Establish a 'Developers Group' comprising the Councils' planning and housing teams, private developers and Registered Providers.	Oldham Council, Registered Housing Partners, Private Developers, Homes England	Hold Workshop on Local Housing Needs Assessment and set out our ethical working principles in a series of memorandums of understandings with our partners and developers. Agree terms of reference and frequency of the 'Developers Group'. Develop a toolkit the Council can deploy to any site to use to support site viability and on site delivery. Encourage private developers to continue to offer bona fide financial products to help first time buyers to purchase a portion of the homes they build.	Consider what sort of new homes the Council will deliver directly – social homes, affordable rent, specialised housing and how these will be funded. Delivery framework in place across key sites. Develop a phased approach to site assembly which looks to package a mix of viability.	Delivery vehicles and frameworks in place to deliver an attractive housing offer and improves our collective capability for developing a range of housing on a wide range of sites.	Capture the delivery barriers and share what the evidence base is telling us is required, understand the delivery barriers and consider options for delivering against requirements
		Oldham Council, Registered Housing Partners, Private Developers, Homes England	Invite all our partners to tell us about their specialisms and strengths the roles they see themselves playing and their credentials for doing so through developing MoU with each partner that the Council and them will take to deliver on a particular site/s.	Refine our approach to delivery of social value/ training and apprenticeships and employment opportunities through each MoU with Get Oldham Working	Explore legitimate ways in which the Council can provide better opportunities for local house builders and developers who are committed to play a positive role in achieving Oldham's Housing Targets	Partnerships with committed developers and registered housing providers to build homes and places.
	Review our approach to land price and planning obligations	Oldham Council	Review the Councils internal arrangements for aligning the processes and decision making between housing and planning teams to deliver a stronger co-ordinated approach to new development Review and adjust our pre-planning process and planning obligation policy on sites where viability is challenging through the Developer Group.	Implement where practical elements of the review. Lobby Homes England and GMCA on the resources required to help meet the challenges identified in the Housing Strategy.	Aim to increase the proportion of new homes built on brownfield sites.	Working pro-actively to support developers to provide greater clarity on the more complex sites through pre-application discussions. Seek to wherever practical the development burden on sites where viability is already challenging.

		Oldham Council	Identify New Sources of funding suitable to enable development in different ways by:- Considering how best to maximise the opportunities to utilise HRA reserves and new prudential borrowing opportunities within the HRA. Assess better utilisation of the Greater Manchester Housing Fund and report back to the organisation issues in accessing this finance.	Developing appropriate responses to the review recommendations. Refresh and publish the HRA business plan Explore and complete the feasibility of creating a 'Oldham Locally focussed Housing Fund' aimed at SME developers.	Implement where appropriate the recommendations	Exploring fully the potential of our HRA business plan to directly support delivery of new homes. Creation of a flexible case by case basis Oldham Housing Fund will allow for our more challenging sites to be developed with the right mix of homes in the right places
		Oldham Council	Consider packaging strategic sites to unlock less viable sites			By linking good quality viable sites with more challenging ones –more sites can be accelerated through into development.

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026- onwards)	Outcomes
Place offer to support the Oldham Plan.	Co-designing future facing 'Place Plans' and Master- plans with local communities.	Oldham Council	Ensure a clear housing offer as part of a wider whole system place plan (at a clusters-district level), drawn up with residents to include:- Public service integrated offer at that footprint -Access to transport and active travel routes. - Schools, retail, business locations, green spaces, leisure facilities, amenities. - The role of anchor organisations, community and voluntary sector. - The type and design of homes developed in each place (drawing on the LHNA). To sit as part of whole system place based integration and reform	Develop detailed plans for each former industrial site as and when they become available for re-development guided by the LHNA evidence base and place plans. Undertake detailed master-planning exercises to steer the redevelopment of Oldham and Royton Town centres, making a particular effort to engage identified housing needs groups.	Adoption of the Local Plan	Support positive resident engagement in buildings Oldham's future and the Councils goal of a Co-Operative Council.
		Oldham Council	Conclude the consultations on the proposed development sites through the Greater Manchester Spatial Framework process.	Develop a series of 'housing insights' as part of the place plan and master-planning exercises that set out the mix of new homes as well as any other housing interventions and investment we are considering prioritising in each place-drawing on the evidence base. Adoption of the Local Plan		Adoption of the GMSF and Housing Insights would allow the Council to:- -Hold Conversations with residents -Inform the Local Plan -Support stronger pre-planning application discussions with developers

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026-onwards)	Outcomes
Better Housing and Support to improve people's lives and health	Integrating Housing into Oldham Cares and the Health and Locality Plan	Oldham Council/ Oldham Cares	Change the governance arrangements so that the Strategic Housing Partnership Board and Oldham Cares work together to consider and make decisions about how services are organised and funded in order to help people stay well and live independently in their homes. Ensure housing is a key part of single leadership teams at a cluster/district level alongside other key partners Provide the new health and care integrated teams with direct access to housing specialists who can offer impartial advice on a case by case basis and feed into the development of a Health and Care Action Plan	Develop a Health and Care Action Plan that sets out the full range of actions we will take to ensure that housing related matters that impact on people's health and wellbeing are being addressed. Routinely record details of peoples living conditions and home condition whenever a health, care or housing staff member makes a visit, in order to build a database of where housing problems might lie.	Undertake assessments of home condition routinely, where a concern has been raised and through a data driven approach identify where the biggest gains might be achieved.	Improved health and well -being outcomes for those that occupy the poorest condition housing stock.
	Addressing homelessness	Oldham Council	Develop a Temporary Accommodation Strategy. Develop a MoU with other GM boroughs to reach agreement on how best to meet our statutory obligations, including sourcing sufficient temporary accommodation.	Provide training to up-skill the Voluntary Community and Social Enterprise (VCSE) sector and provide resources so that they are well equipped to provide strategically important roles helping homeless people at the frontline		Building and procurement of new accommodation specifically for the purpose of housing homeless people.

Housing Strategy Theme	Action	Lead Organisation + Partners	Short term Goal (2019-2021)	Medium Term Goal (2021-2026)	Long Term Goal (2026-onwards)	Outcomes
Better Housing and Support to improve people's lives and health	Making Homes Warm	Oldham Council/ Oldham Cares	Increase the level of funding for the Warm Homes Oldham Scheme in order to reach more households and develop a more preventative approach. Developing an 'Oldham Code' for low/zero-carbon homes. Proof of technical deliverability is being developed through and EU-funded project to build 20 new low-carbon homes	Embed 'cold homes' into the routine assessments of wellbeing undertaken by health and social care frontline workers, the Social Prescribing Scheme and Making Every Contact Count. Enforce new regulations requiring landlords of privately rented domestic property to ensure that their properties reach at least and Energy Performance Certificate rating of E.	Combine intelligence on home condition with other sources of data (in GIS systems) if appropriate including: -Thriving Communities Index -Risk stratification for Ill health	Making homes healthy: improving the condition of the poorest homes by identifying where the biggest health gains might be made and therefore where to focus interventions.
	Improving the conditions of our poorest homes	Oldham Council/ Oldham Cares	Campaign for resources to deliver the scale of home improvement required including lobbying activities with other Greater Manchester localities.	Undertake an update/review of private housing conditions are changing over time. Develop a position statement based on evidence on the private housing stock and a long term strategy for addressing the poorest condition homes in the Borough.	Embed 'concerns about home condition' across all key assessments as part of multi-disciplinary teamsroutine work.	Improving the conditions of our poorest homes by identifying where the biggest health gains might be made and therefore where to focus interventions

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KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker

Economy and Enterprise Cabinet Portfolio

RCR-10-14	Western Gateway Town Centre Land and Property Acquisitions	Director of Economy	March 2020	Cabinet
Description: To acquire strategic land and properties across the Western Gateway of the Town Centre Document(s) to be considered in public or private: Private for financial and commercial reasons				
ECEN-12-17	Oldham Heritage and Arts Centre Enabling Works	Director of Economy	February 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: The implementation of enabling works in relation to the development of a new heritage and arts centre and a new theatre. Document(s) to be considered in public or private: Part A Cabinet report (Oldham Cultural Quarter), 24th April 2017.				
ECEN-07-18	Hollinwood Junction Development Site - Disposal of land at Albert Street	Director of Economy	January 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To approve the final terms for the disposal of land at Albert Street, Hollinwood. Document(s) to be considered in public or private: Private because it contains information relating to the financial and business affairs.				
ECEN-21-18	Meridian Development Company: Land at Meridian Centre and Crossbank Street, Primrose Bank [Werneth]	Director of Economy	February 2020	Cabinet
Description: Document(s) to be considered in public or private: Report will be considered in private due to commercial sensitivity.				
ECEN-02-19	Tommyfield Market Options	Director of Economy	April 2020	Cabinet
Description: To approve recommendations relating to the future of Tommyfield Market. Document(s) to be considered in public or private: Report is to be considered in private due to commercial sensitivity and detail of financial/business affairs.				
ECEN-10-19	Final land transactions in respect to Saddleworth School	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Document(s) to be considered in public or private:				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-14-19	Northern Roots Update	Strategic Director Communities and Reform – Rebekah Sutcliffe	January 2020	Cabinet
Description: The Northern Roots project that was approved Jan 2019 is preparing to enter implementation stage. This report is to update Cabinet on progress with the project and seek permission to advance to the next phase. Document(s) to be considered in public or private: Private under Paragraphs 1 and 2 as individuals will be identified.				
ECEN-15-19	Royton Town Hall – Selection of Contractor	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet
Description: Cabinet is recommended to: 1. Delegate authority to the Cabinet Member for Economy and Enterprise in consultation with the Director of Economy, the Director of Legal Services, the Director of Finance (or their nominees) and the Cabinet Member for Finance to procure, negotiate, re-negotiate award and execute a main contractor for the works. Document(s) to be considered in public or private: public				
ECEN-17-19	Egyptian Room, Old Town Hall	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet
Description: Approval to progress letting of the Egyptian Room with associated fit out. Document(s) to be considered in public or private: Part public and Part Private by virtue of Paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the public interest to disclose the information because it relates to the financial or business affairs of the Council				
ECEN-18-19 **New!**	Creating a Better Place - Oldham	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Creating a better place boroughwide Document(s) to be considered in public or private: Private report - paragraph 3				
ECEN-19-19 **New!**	Alexandra Park Depot	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Consultant fees Document(s) to be considered in public or private: Cabinet Paper 28th January 2018 Public				
ECEN-19-19 **New!**	Disposal of land at Fitton Hill	Director of Economy	January 2020	Cabinet
Description: To appoint Countryside Properties as developer partner to build homes on vacant land at Fitton Hill Document(s) to be considered in public or private: Private as contains commercially sensitive information that relates to the business affairs of the council.				
ECEN-20-19 **New!**	Land to the North of the Lancaster Club, Broadway, Failsworth (1935 land) [Failsworth West]	Deputy Chief Executive – Helen Lockwood	February 2020	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
Description: Document(s) to be considered in public or private:				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-21-19 **New!**	Land at Ward Lane, Diggle		January 2020	Cabinet
Description: Following the advertising of the land for sale, bids have been received which are in excess of the Key Decision threshold Document(s) to be considered in public or private: Private - the bids remain confidential				
ECEN-22-19 **New!**	Geographical alignment at populations of 30-55,000	Strategic Director Communities and Reform – Rebekah Sutcliffe	January 2020	Cabinet
Description: This report asks Cabinet to agree a preferred option for 5 geographical footprints at populations of 30-55,000 across the borough. Document(s) to be considered in public or private: Public				

Education and Skills Cabinet Portfolio

EDS-08-19	Secondary Education Provision - Expansion of North Chadderton School	Director of Children's Services – Merlin Joseph	January 2020	Cabinet Member - Education and Skills (Cllr Shaid Mushtaq)
Description: The report is seeking approval to award a contract for the expansion of North Chadderton School, following the completion of a tender procurement exercise. Document(s) to be considered in public or private: Private				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker

Children's Services Cabinet Portfolio - None

Health and Social Care Cabinet Portfolio - None

HSC-05-19 **New!**	Locality Plan	Strategic Director of Commissioning / Chief Operating Officer - Mike Barker	January 2020	Cabinet
Description: The NHS published the Long-Term Plan Implementation Framework which requires all Integrated Care Systems (ICSs) and Sustainability and Transformation Partnerships (STPs) to publish a strategic plan in their foot print. In Oldham's case, this is at Greater Manchester level. The GM Health and Social Care Partnership requested all 10 localities refresh their Locality Plans to feed into the GM Submissions. Document(s) to be considered in public or private: To be considered in Public				

Housing Cabinet Portfolio

HSG-08-19	Statement of Community Involvement	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Housing (Cllr Hannah Roberts)
Description: To seek approval for public consultation on the draft Statement of Community Involvement (SCI) which will set out how the council will involve the community in the preparation and the revision of the Local Plan and the consideration of planning applications. Document(s) to be considered in public or private: Draft SCI, and supporting EqIA. (Public)				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
HSG-13-19	Local Development Scheme Update	Director of Economy	January 2020	Cabinet
Description: The Local Development Scheme (LDS) is a public statement setting out the council's project plan for preparing the Local Plan and its supporting documents. Document(s) to be considered in public or private:				
HSG-14-19 **New!**	Acquisition of 19 homes at Primrose Bank	Director of Economy	February 2020	Cabinet
Description: The proposed purchase of 19 homes currently under construction at Primrose Bank to be used as affordable homes. Document(s) to be considered in public or private: Private as contains commercially sensitive information.				

Neighbourhood Services Cabinet Portfolio

NEI-03-19	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive – Helen Lockwood	March 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019. As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2019/20 financial year to ensure prompt delivery of the programme. Document(s) to be considered in public or private: N/A				
NEI-05-19	King Street Bridge - Parapet Works and Painting	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
Description: Award of a tender to a contractor for parapet works at King Street Bridge Document(s) to be considered in public or private: Private - contains financially sensitive information from contractors.				
NEI-08-19	Growth Deal 3 Accessible Oldham Conditional Business Case	Deputy Chief Executive – Helen Lockwood	February 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Oldham Council has been awarded a £6 million Local Growth Deal 3 grant by the Greater Manchester Combined Authority (GMCA) for the Accessible Oldham scheme. The scheme has already been granted Programme Entry status in the Greater Manchester Transport Capital Programme. The Combined Authority's governance process requires the Council to prepare and submit Conditional and Final business cases to Transport for Greater Manchester (TfGM) in order for us to access the grant. Approval will be sought to submit the Conditional Business Case to TfGM for review by TfGM and subsequent approval by GMCA. Final business cases will be prepared for packages of work once the scheme has gained Conditional approval status. Document(s) to be considered in public or private: Proposed report: Growth Deal 3 Accessible Oldham Conditional Business Case. Conditional Business Case and accompanying appendices. Documents will be considered in private as they will contain commercially sensitive information.				
NEI-09-19	GM Clean Air Plan - Approval to commence statutory consultation on key measures	Director of Economy	February 2020	Cabinet
Description: Approval to commence statutory consultation on key measures Document(s) to be considered in public or private: Public report				
NEI-14-19	Tender award for A670 Safer Roads Fund	Deputy Chief Executive – Helen Lockwood	February 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Works include improvements to the following junctions along the A670 route; Farrars Arms Junction Oaklands Road Junction (resurfacing) Greenfield Bends Chapel Road Junction Dobcross New Road Junction Document(s) to be considered in public or private: Private, contains commercially sensitive financial information.				
NEI-16-19 **New!**	Thurston Clough Culvert, Delph	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
Description: Working involving the replacement of a dilapidated masonry culvert. Document(s) to be considered in public or private: Private - contains commercially sensitive finance information.				
NEI-17-19 **New!**	A62 Huddersfield Road, Scouthead (Near Doctor Lane) Tender Award	Deputy Chief Executive – Helen Lockwood	April 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
Description: Works involving the placement of an earth embankment to permanently support a dilapidated retaining wall. Document(s) to be considered in public or private: Private - contains commercially sensitive finance information.				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
NEI-18-19 **New!**	A672 Oldham Road, Denshaw (Rest Area) RW Reconstruction Tender Award	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet Member - Neighbourhoods Services (Councillor Ateeque Ur-Rehman)
Description: Work includes the replacement of a dilapidated retaining wall. Document(s) to be considered in public or private: Private - contains commercially sensitive finance information.				
NEI-19-19 **New!**	Clean Air Update	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet
Description: An update on the approach to resolving outstanding clean air. Document(s) to be considered in public or private: Full report				
NEI-20-19 **New!**	Grounds Maintenance Replacement Vehicle Fleet	Deputy Chief Executive – Helen Lockwood	February 2020	Cabinet
Description: Replacement of 17 crew cab tippers Document(s) to be considered in public or private: Documents are to be considered in private as it relates to the business and financial affairs of the Council				

Social Justice and Communities Cabinet Portfolio - None

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker

Finance and Corporate Services Cabinet Portfolio

FCS-09-19	Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet
Description: To consider the Council's Capital Programme and Capital Strategy. Document(s) to be considered in public or private: Proposed report title: Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25 Background documents: Various appendices Report to be considered in public.				
FCS-10-19	Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2020/21 Budget Setting Process	Director of Finance – Anne Ryans	February 2020	Cabinet
Description: To consider the statement of the robustness of estimates and adequacy of the reserves in the 2020/21 budget setting process. Document(s) to be considered in public or private: Proposed report title: Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2020/21 Budget Setting Process Background documents: Various appendices				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
FCS-11-19	Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20	Deputy Chief Executive – Helen Lockwood, Director of Finance – Anne Ryans	February 2020	Cabinet
Description: The Housing Revenue Account (HRA) outturn estimates for 2019/20, the detailed budget for 2020/21 and the strategic HRA estimates for the four years 2021/22 to 2024/25. Document(s) to be considered in public or private: Proposed Report Title: Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20 Background documents: Various appendices Report to be considered in public				
FCS-12-19	Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet
Description: To consider the Administration's detailed revenue budget including budget reduction proposals and the presentation of the Medium Term Financial Strategy for the Council (2020/21 to 2024/25) incorporating the current policy landscape and Local Government Finance Settlement. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25. Background documents: Various appendices. Report to be considered in public.				
FCS-13-19	Report of the Director of Finance - Treasury Management Strategy Statement 2020/21	Director of Finance – Anne Ryans	February 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To consider the Council's Treasury Management Strategy for 2020/21 - including the Minimum Revenue Provision Policy Statement, Annual Investment Strategy and Prudential Indicators. Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Treasury Management Strategy Statement 2020/21 Background documents - Various appendices Report to be considered in public				
FCS-16-19	Revenue Monitor and Capital Investment Programme 2019/20 Month 8	Director of Finance – Anne Ryans	February 2020	Cabinet
Description: The report provides an update on the Council's 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 30 November 2019 (Month 8) Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Month 8 Background Documents: Appendices – Various Report to be considered in Public				
FCS-17-19	Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3	Director of Finance – Anne Ryans	March 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: Description: The report provides an update on the Council's 2019/20 forecast revenue budget position and the financial position of the capital programme as at the period ending 31 December 2019 (Quarter 3) Document(s) to be considered in public or private: Report of the Director of Finance – Revenue Monitor and Capital Investment Programme 2019/20 Quarter 3 Background Documents: Appendices – Various Report to be considered in Public				
FCS-18-19	Report of the Director of Finance - Council Tax Reduction Scheme 2020/21	Director of Finance – Anne Ryans	February 2020	Cabinet
Description: To determine the Council Tax Reduction Scheme for 2020/21. Document(s) to be considered in public or private: Proposed report title: Report of the Director of Finance - Council Tax Reduction Scheme 2020/21 Background documents: Appendices - Various Report to be considered in public				
FCS-24-19 **New!**	PFI - Blessed John Henry Newman College Pipework Replacement	Deputy Chief Executive – Helen Lockwood	January 2020	Cabinet

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description: To ensure Cabinet are sighted on the significant issues and risks associated with the Blessed John Newman BSF contract and to note the potential option for the Council to step in and rectify longstanding problems with the heating system. Document(s) to be considered in public or private: Private report to Cabinet - PFI - Blessed John Henry Newman College Pipework Replacement. This document is private for the reason that it is commercially sensitive.				
New!	Oldham Council's inclusion within the Greater Manchester, Cheshire East and Cheshire West & Chester Business Rates Pool 2020/21	Director of Finance – Anne Ryans	January 2020	Cabinet Member - Finance and Corporate Services (Deputy Leader - Cllr Abdul Jabbar)
Description: The report seeks formal approval for the Council's inclusion in the Greater Manchester, Cheshire East and Cheshire West & Chester Business Rates Pool for the financial year 2020/21. Document(s) to be considered in public or private: Proposed Report Title: Oldham Council's inclusion within the Greater Manchester, Cheshire East and Cheshire West & Chester Business Rates Pool 2020/21 Background Documents: Various Appendices Report to be considered in public.				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
New!	Non-Domestic Rates Tax Base 2020/21	Director of Finance – Anne Ryans	January 2020	Cabinet Member - Finance and Corporate Services (Deputy Leader - Cllr Abdul Jabbar)
Description: Report setting out information to determine the Non-Domestic (Business Rates) Tax base for 2020/21, using the most up to date information and estimates available. Document(s) to be considered in public or private: Proposed Report Title: Non-Domestic Rates Tax Base 2020/21 Background Documents: Various Appendices and Council Tax Tax Base and Non-Domestic Rates Tax Base Forecast 2020/21 (Presented to Cabinet on 16 December 2019). Report to be considered in public.				
FCS-26-19 **New!**	Asset 2076 Land at Blackshaw Lane, Royton, Oldham		January 2020	Cabinet
Description: Disposal of land for residential development Document(s) to be considered in public or private: Private - Report will contain financially sensitive information.				

Commissioning Partnership Board

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
CPB-15-19 **New!**	Investment Review - Transformation Funds	Strategic Director of Commissioning / Chief Operating Officer - Mike Barker	January 2020	Commissioning Partnership Board
Description: Update and approvals for Transformation Fund Proposals including the MSK Programme, End of Life, Mental Health, Information Governance and strength based conversations and relevant updates on existing schemes. Document(s) to be considered in public or private: Report to be considered in private due to commercial sensitivity				
CPB-16-19	Section 75 Agreement	Chief Executive/Accountable Officer NHS Oldham CCG	January 2020	Commissioning Partnership Board
Description: To provide notification of decisions to be taken by the Commissioning Partnership Board. Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs.				
CPB-17-19 **New!**	Implementation Update - Adults Care At Home Category 1	Managing Director Community Health & Social Care Services (DASS) – Mark Warren	January 2020	Commissioning Partnership Board
Description: The purpose of this report is to provide an update regarding the implementation projects for the Adults Care at Home Tender - Category 1. This report articulates some of the issues and barriers that the team have encountered and steps put in place to manage the project going forward for the Board to consider and agree. Document(s) to be considered in public or private: Report to be considered in private as it relates to the business and financial affairs of the Council and its partners				

KEY DECISION DOCUMENT – COVERING DECISIONS TO BE TAKEN FROM 1 JANUARY 2020

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
CPB-18-19 **New!**	S.75 Pooled Budget Monitoring Position	Director of Finance – Anne Ryans	February 2020	Commissioning Partnership Board
Description: The report provides an update on the financial position. Document(s) to be considered in public or private: To be considered in public				

Key:

New! - indicates an item that has been added this month

Notes:

1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Sean Fielding, Arooj Shah, Abdul Jabbar MBE, Amanda Chadderton, Shaid Mushtaq, Zahid Chauhan, Ateeque Ur-Rehman, and Hannah Roberts.
3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report if likely to be considered in private) can be found via the online published plan at: http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0

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PVFM SELECT COMMITTEE WORK PROGRAMME 2019/20 AND PERFORMANCE MONITORING PLAN

PART A – MEETING PROGRAMME

MEETING DATE & VENUE	AGENDA ITEM	SUMMARY OF ISSUE	CABINET PORTFOLIO (link to Corporate Outcome)	RESOLUTION / RECOMMENDATION	Comments
Thursday, 27th June 2019 6.00 p.m. **Deadline for reports: 17th June 2019**	Improving Attendance and Health and Wellbeing	Progress Report on Sickness Absence and Fit for Oldham Programme	Finance and Corporate Services (Thriving Communities)	RESOLVED that: 1. The report on sickness absence and the actions being undertaken to improve attendance at work be noted. 2. The sickness position for the Financial Year 2018/19 be noted. 3. The update on the Health and Wellbeing Programme be 'Fit for Oldham' be noted.	Future reports should include comparisons with previous figures.
	Overview and Scrutiny Toolkit	Guidance	Economy & Enterprise (Co-operative Services)	RESOLVED that the Overview and Scrutiny Toolkit be noted.	
	Children's Services	Financial performance	Children's Services (Thriving Communities)	RESOLVED that the report be noted.	
Thursday, 22nd August 2019 6.00 p.m. **Deadline for reports: 12th August 2019**	Delivery of Additional School Places and Admissions	To include medium and long-term planning	Education and Skills (Cooperative Services)	**RESOLVED** that the contents of the report and the plans to improve parental choice, specifically in relation to the secondary sector be noted.	
	Financial Resilience of Local Authorities	Update on the health of local authorities to support future budge scrutiny	Finance and Corporate Services (Cooperative Services)	**RESOLVED** that the content of the report be noted.	

	MioCare	Annual Update on Financial Performance	Health and Social Care (Co-operative Services)	**RESOLVED** that the report be noted.	
	Quarter 4 Performance Report	Performance Update	Economy & Enterprise (Co-operative Services)	**RESOLVED** that the Corporate Performance Report for March 2019 be noted.	
Thursday, 3rd October 2019, 6.00 p.m. **Deadline for reports: 23rd September 2019**	Quarter 1 Performance Report	Performance Update	Economy & Enterprise (Co-operative Services)	**RESOLVED** that the Corporate Performance Report be noted.	
	Street Cleaning – Additional Investment	Service Improvement	Neighbourhood Services (Thriving Communities)	**RESOLVED** that the report and the improvements made with the additional street clean investment be noted.	
	Ofsted – Children's Services	Update on Financial Performance	Children's Services (Thriving Communities)	**RESOLVED that:** 1. The report on the operation and financial information related to the Children's Ofsted inspection be noted. 2. The financial position be kept under review and a further report be brought back to the Select Committee in six months.	
	Budget Monitoring Report – Quarter 1	Review of Financial Performance	Finance and Corporate Services (Cooperative Services)	**RESOLVED that:** 1. The Revenue Budget Monitoring Report 2019/20 Quarter 1 – June 2019 and associated appendices be noted. 2. The Capital Investment Programme Report 2019/20	

				Quarter 1 – June 2019 and associated appendices be noted.	
	PVFM Work Programme	Review of Work Programme	All	**RESOLVED** that: 1. The Overview and Scrutiny Performance and Value for Money Select Committee Work Programme for 2019/20 be noted. 2. A report be scheduled on the SEND Inspection be provided to a future meeting. 3. A report on the Regional Adoption Agency be provided to a future meeting.	
Thursday, 7th November 2019 6.00 p.m. **Deadline for Reports: 29th October 2019**	Levy Allocation Methodology Agreement (GM Waste)	Consultation	Neighbourhoods Services (Cooperative Services)	**RESOLVED that:** 1. the report be noted. 2. The proposed Levy Allocation Methodology Agreement (LAMA) be recommended to the Cabinet as the new agreement of the nine District Authorities and the Greater Manchester Combined Authority.	
	Regeneration Programme	Project Updates	Economy & Enterprise (An Inclusive Economy)	**RESOLVED** that the update on the Council's Regeneration Programme be noted.	
Tuesday, 19th November 2019 6.00 p.m.	Opposition Budget Proposals		Finance and Corporate Services (Cooperative Services)		Meeting cancelled.
Thursday, 9	Housing Strategy	• Provision against	Housing (Thriving		

January 2020, 6.00 p.m. **Deadline for Reports: 19 December 2019**		demand • Affordable Housing • Land retention • Performance of External Providers	Communities)		
Meeting date changed due to General Election on that date	Budget Monitoring	Update on Financial Performance	Finance and Corporate Services (Cooperative Services)		
	Property Strategy and Asset Management		Finance and Corporate Services (Cooperative Services)		
	Value for Money on Health Transformation to include S.75 Budget Monitoring	Update on Financial Performance	Health and Social Care (Thriving Communities)		
	Recycling Performance	Update on Performance and Way to Improve	Environmental Services (Cooperative Services)		
Tuesday, 23rd January 2020 6.00 p.m. **Deadline for Reports: 15th January 2020**	Administration Budget Proposals		Finance and Corporate Services (Cooperative Services)		
Tuesday, 4th February 2020 6.00 p.m.	Opposition Budget Proposals		Finance and Corporate Services (Cooperative Services		

Deadline for Reports: 27th January 2020					
	Quarter 2 Performance Report		Economy & Enterprise (Co-operative Services)		
	Budget Monitoring Report – Quarter 2	Review of Financial Performance	Finance and Corporate Services (Cooperative Services)		
	Secondary School Performance	Oversight of performance and academies	Education & Skills (Cooperative Services)		
Tuesday, 12th March 2020 6.00 p.m. **Deadline for Reports: 2nd March 2020**	Quarter 3 Performance Report		Economy & Enterprise (Co-operative Services)		
	Oldham Community Leisure	Annual Performance	Health and Social Care (Thriving Communities)		
	GMCA – Fire Authority	Funding of the service			
	Budget Monitoring Report – Month 8	Review of Financial Performance	Finance and Corporate Services (Cooperative Services)		

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PART B – ONE OFF MEETINGS AND WORKSHOPS

Date	Title	Summary of issue	Directorate	Timescales	Notes	Outcome

PART C – OUTSTANDING ISSUES – DATES TO BE DETERMINED

When Discussed	Title	Summary of issue	Directorate	Timescales	Notes	Outcome
	20 Years Since Community Tensions	Lessons Learnt	People & Place		To be addressed as part of the 2020/21 Work Programme	
	Planning	• Major applications response times • Minor application response rates • Charges over the last three years	People & Place			
	Heritage Centre (OHAC)		People and Place			
	Free Early Education Entitlements for 2, 3 and 4 Year Olds	Overview of Key Trends and Developments	Children's Services			
	2020 Peer Review		All			
3 Oct 19	Special Educational Needs and Disability Service	Progress report on performance	Children's Services			
3 Oct 19	Regional Adoption Agency	Review of performance and finance	Children's Services			
	Welfare Reform	Impact	Finance and Corporate Services (Cooperative Services)			
	Unity Partnership	Annual Review of Performance including Key Performance Indicators, Call Centre Performance and Council Tax & Business Rates collection	Finance & Corporate Services (Co-operative Services)	To be determined	The Unity Partnership is now a wholly owned company and under the new arrangements the annual performance report will need to be fitted into a new governance timeline.	

PA**RT D – ACTIONS FROM PREVIOUS MEETINGS**

Date of Meeting	Title of Report	Directorate	Action(s)	Date Completed and Outcome
27 June 2019	Improving Attendance and Health & Wellbeing	Strategic Reform	Briefing note to be prepared to compare performance with previous year in next municipal year	

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